

**CITY OF SHERIDAN**  
**BASIC FINANCIAL STATEMENTS**  
**December 31, 2016**

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## INDEPENDENT AUDITORS' REPORT

To the City Council  
City of Sheridan, Colorado

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and aggregate remaining fund information of the City of Sheridan, Colorado (City) as of and for the year ended December 31, 2016 and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Sheridan Housing Authority, which represents 100% of the City's discretely presented component unit. Those statements were audited by other auditors whose report thereon has been furnished to us, and our opinion on the aggregately discretely presented component unit, insofar as it relates to the amounts included for the Sheridan Housing Authority, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

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We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Sheridan, Colorado as of December 31, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other-Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and the Schedule of Changes in Net Pension Liability and Related Ratios, the Schedule of Contributions, the Schedules of the District's Proportionate Share of the Net Pension Liability and the Schedules of the District's Contributions and Related Ratios on pages *iv* through *x*, and 39 through 40 and pages 41 through 46, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements, the Local Highway Finance Report, and the SEC Rule 15c2-12 Schedules are presented for purposes of additional analysis and legal compliance and are not a required part of the basic financial statements.

The combining and individual fund financial statements and the Local Highway Finance Report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the report of other auditors, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The SEC Rule 15c2-12 Schedules have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 25, 2017, on our consideration of the City of Sheridan, Colorado's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Sheridan, Colorado's internal control over financial reporting and compliance.

*Poyate & Adams, LLC*

May 25, 2017  
Denver, Colorado

## CITY OF SHERIDAN MANAGEMENTS' DISCUSSION & ANALYSIS

This discussion and analysis of the City of Sheridan's (City) financial performance provides an overview of the financial activities for the fiscal year ended December 31, 2016. Please read it in conjunction with the City's financial statements. This report also contains other supplementary information in addition to the basic statements themselves.

### Financial Highlights

- The ending net position of the City at the close of 2016 was (\$100,337,858) an increase of 6.03% from 2015. This deficit is related to the issuance of Tax Increment Bonds by the Sheridan Redevelopment Agency (SRA) that were used to support the River Point redevelopment project, which will be repaid through future sales tax and PIF revenues.
- At December 31, 2016, the City's governmental funds reported a combined ending fund balance of \$31,402,961 including the SRA and a fund balance of \$20,693,281 without the SRA. Of the non-SRA balance, \$2,419,266 is available for spending at the City's discretion (unassigned fund balance).
- The unassigned fund balance for the General Fund of \$2,419,266 is 27.73% of the total General Fund expenditures, up 25.73% from last year's balance of \$1,924,215.
- Sales Tax Revenue for the General Fund, the City's largest source of general revenue was \$3,106,831 for 2016 as compared to \$2,991,592 for the prior year, an increase of 3.9%. The increase is due mainly to increased sales in existing retail outlets.

### Using this Annual Report

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) the government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

### Government-wide Financial Statement

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The **statement of net position** presents information on all of the City's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The **statement of activities** reflects how the City's net position changes during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses reported in this statement for some items will result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*Governmental Activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The Governmental activities of the City include general government, public safety (police & fire), streets, code enforcement, planning and economic development, and parks.

### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the City's funds can be divided into two categories: Governmental Funds and Proprietary Funds.

**Governmental funds** – Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end are available for spending. The funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental funds statements provide a detailed short-term view to cash, the governmental fund operations and the basic services it provides.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

**Proprietary funds** – The *enterprise fund* type of proprietary funds is used to report the same functions presented as business-type activities in the government-wide financial statements, but provide more detail and additional information, such as a statement of cash flows. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities.

### **Notes to Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 11-38 of this report.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's defined benefit plans.

The combining statements, referred to earlier in connection with non-major Governmental Funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules and be found on pages 47-52 of this report.

The Sheridan Redevelopment Agency is a component unit and the Sheridan Housing Authority is a discretely presented component unit each with their own audits. For additional information readers should refer to those separately issued financial statements.

### **Financial Analysis of the City as a Whole**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, ending net position was (\$100,337,858) on a combined basis at the close of 2016. The SRA accounting for (\$132,787,525) and the City \$32,449,667.

City of Sheridan, Colorado  
Condensed Statement of Net Position  
December 31,

	Governmental Activities		Business-type Activities		Total
	2016	2015	2016	2015	2016
<b>Assets</b>					
Current and Other assets	\$37,829,121	\$19,811,322	\$144,633	\$172,866	\$37,973,754
Capital assets, net	30,867,018	24,336,584	68,985	66,295	30,936,003
Total Assets	68,696,139	44,147,906	213,618	239,161	68,909,757
<b>Deferred Outflows of Resources</b>					
Pension related deferred outflow	783,873	250,904	-	-	783,873
Deferred charge on refunding	6,747,511	7,273,018	-	-	6,747,511
Deferred derivative instruments	10,803,769	13,635,794	-	-	10,803,769
Total Deferred Outflows of Resources	18,335,153	21,159,716	-	-	18,335,153
<b>Liabilities</b>					
Current liabilities	1,605,816	1,222,305	1,596	10,653	1,607,412
Noncurrent liabilities	180,968,886	166,583,779	-	-	180,968,886
Total liabilities	182,574,702	167,806,084	1,596	10,653	182,576,298
<b>Deferred Inflows of Resources</b>					
Pension related deferred inflow	7,196	-	-	-	7,196
Unavailable revenue-property taxes	4,999,274	4,508,376	-	-	4,999,274
Total Deferred Inflows of Resources	5,006,470	4,508,376	-	-	5,006,470
<b>Net Position</b>					
Net investment in capital assets	28,033,421	21,705,709	68,985	66,295	28,102,406
Restricted					
Reserve/Emergencies	489,563	284,163	-	-	489,563
Debt service	10,668,082	10,102,833	-	-	10,668,082
Capital projects	16,598,456	-	-	-	16,598,456
Storm water	-	-	135,982	182,847	135,982
Parks and open space	237,068	299,451	-	-	237,068
Unrestricted	(156,576,470)	(139,398,994)	7,055	(20,634)	(156,569,415)
Total Net Position	<u>\$(100,549,880)</u>	<u>\$(107,006,838)</u>	<u>\$212,022</u>	<u>\$228,508</u>	<u>\$(100,337,858)</u>

The City's net investment in capital assets (e.g. land, buildings, infrastructure, vehicles, equipment, etc.) is 27.88% of the City's net position. The City uses these capital assets to provide services to citizens; consequently these assets are not available for future spending. Although the City's investments in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Unrestricted net position may be used to meet the City's ongoing obligations to citizens and creditors.



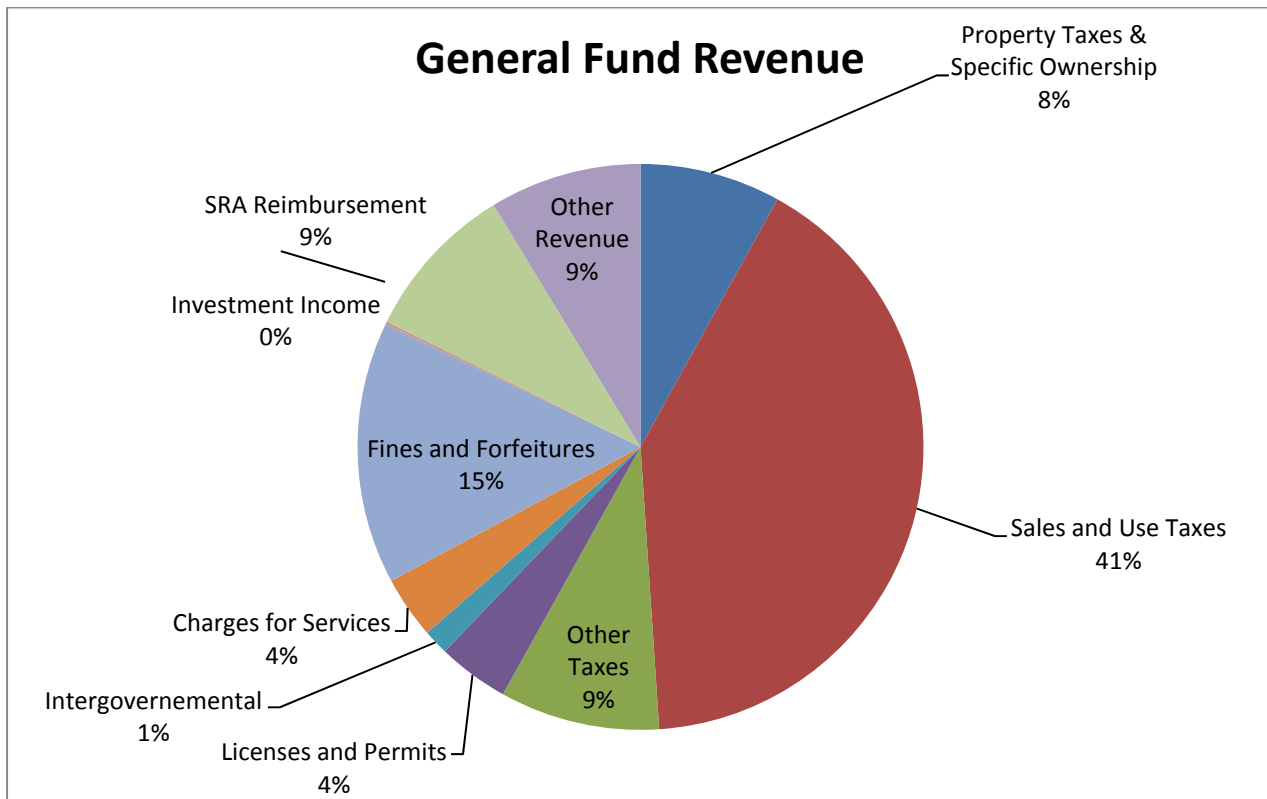
City of Sheridan, Colorado  
Condensed Statement of Activities  
December 31,

	Governmental Activities		Business-type Activities		Total	
	2016	2015	2016	2015	2016	2015
<b>Revenues</b>						
<b>Program Revenues</b>						
Charges for Services	\$ 2,299,345	\$ 2,024,008	\$ 69,953	\$ 70,377	\$ 2,369,298	\$ 2,094,385
Operating Grants and Contributions	59,043	126,629	-	-	59,043	126,629
Capital Grants and Contributions	2,654,677	494,033	-	-	2,654,677	494,033
<b>Total Program Revenues</b>	<b>5,013,065</b>	<b>2,644,670</b>	<b>69,953</b>	<b>70,377</b>	<b>5,083,018</b>	<b>2,715,047</b>
<b>General Revenues</b>						
Taxes	15,049,245	11,937,052	-	-	15,049,245	11,937,052
Investment Earnings	128,055	13,138	1,160	321	129,215	13,459
Other Revenues	3,346,626	3,155,561	-	-	3,346,626	3,155,561
<b>Total General Revenues</b>	<b>18,523,926</b>	<b>15,105,751</b>	<b>1,160</b>	<b>321</b>	<b>18,525,086</b>	<b>15,106,072</b>
<b>Total Revenues</b>	<b>23,536,991</b>	<b>17,750,421</b>	<b>71,113</b>	<b>70,698</b>	<b>23,608,104</b>	<b>17,821,119</b>
<b>Program Expenses</b>						
General Government	1,861,890	1,638,676	-	-	1,861,890	1,638,676
Public Safety	6,146,796	5,859,000	-	-	6,146,796	5,859,000
Public Works	1,382,064	1,317,778	-	-	1,382,064	1,317,778
Community Development	467,111	419,992	-	-	467,111	419,992
Parks and Open Space	62,265	196,618	-	-	62,265	196,618
Redevelopment Projects	96,362	95,393	-	-	96,362	95,393
Stormwater Operations	-	-	87,599	75,118	87,599	75,118
Interest on Long-Term Debt	7,063,545	6,727,031	-	-	7,063,545	6,727,031
<b>Total Program Expenses</b>	<b>17,080,033</b>	<b>16,254,488</b>	<b>87,599</b>	<b>75,118</b>	<b>17,167,632</b>	<b>16,329,606</b>
Change in Net Position	6,456,958	1,495,933	(16,486)	(4,420)	6,440,472	1,491,513
Net Position, Beginning (As Restated)	(107,006,838)	(108,502,771)	228,508	232,928	(106,778,330)	(108,269,843)
<b>Net Position, Ending</b>	<b>\$ (100,549,880)</b>	<b>\$ (107,006,838)</b>	<b>\$ 212,022</b>	<b>\$ 228,508</b>	<b>\$ (100,337,858)</b>	<b>\$ (106,778,330)</b>

**Governmental Activities**

Governmental activities increased the City's net position by \$6,456,958, due primarily to increased revenues and lower expenses.

The following pie chart illustrates the General Fund revenues:



Property taxes increased in 2016 by 9.982%. Sales & Use Taxes increased by 7.25%. Fine and Forfeitures increased 10.28%.

### Business-type activities

The Storm Water Enterprise Fund had \$71,113 in revenue and \$87,599 in expenses. The ending fund balance for 2016 was \$212,022.

### Financial Analysis of the City's Funds

The City of Sheridan uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

### Government Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and the balance of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

At the end of 2016, the City's General Fund reported an ending fund balance of \$3,408,690, an increase of \$738,529 in comparison with the previous year. This increase was primarily due to the increase in sales and use taxes and public safety expenditures coming in under budget. Seventy one percent of the total fund balance is \$2,419,266 which represents the unassigned fund balance, which is available for spending at the City's discretion. The remainder of fund

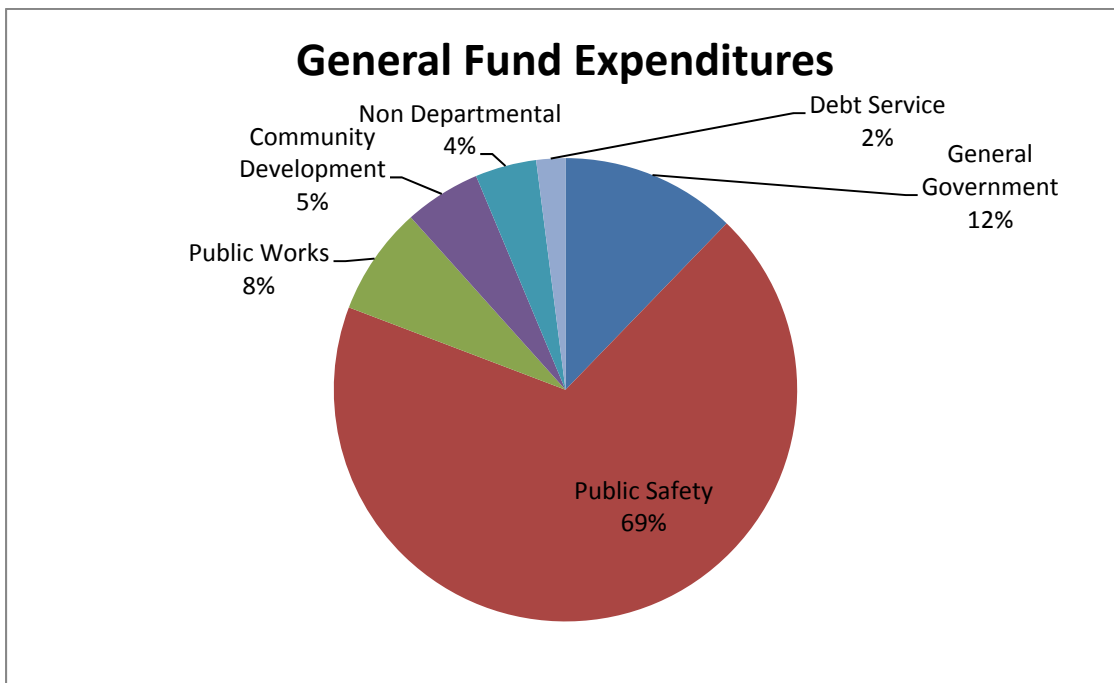
balance is restricted for emergencies (\$489,563); prepaid items (\$217,099) and 2017 appropriation of fund balance (\$282,762).

### Proprietary Funds

The City's proprietary funds provide the same type of information found in the business-type activities sections of the government-wide financial statements, but in more detail. Restricted net position of the Storm Water Enterprise is \$135,982.

### General Fund Budgetary Highlights

The General Fund accounts for all of the general government services provided by the City of Sheridan including, City Council, Municipal Court, Community Development, City Clerk, Administration, Public Safety, Public Works and Non Departmental expenditures. The following pie chart illustrates the General Fund Expenditure by type:



Line item budget transfers are allowed within a fund with the approval of the City Manager. Increases in the expenditure budget for any fund must be approved by City Council. The General Fund original and final budgeted expenditures were \$9,300,031. Total General Fund expenditures were \$8,725,343, which is within the budgeted amount.

### Capital Assets and Debt Administration

#### Capital Assets

The City of Sheridan's investments in capital assets for its governmental activities as of December 31, 2016 totaled \$30,867,018 (net of accumulated depreciation). This investment in capital assets includes land and easements, building and improvements, infrastructure, machinery and equipment, computers and software, and vehicles. The City's investment in governmental capital assets increased by 27.1% and this increase was due to the repair and replacement of street infrastructure.

### **Long-term Debt**

The City of Sheridan paid off the Series 2006 bonds in 2016. In 2016 the City issued 17,980,000 in new debt. In 2016 \$680,000 was paid in principal for a remaining balance of \$17,300,000. In 2014, the City entered into a new capital lease for the purchase of several pieces of public works equipment totaling \$206,655. Payments made on the Capital Lease totaled \$127,269, of which \$41,302 was made in 2016. The total remaining principal obligation is \$85,967. Of this debt, \$42,413 is due within one year.

Compensated absences decreased by \$30,724 for a total of \$206,731. Compensated absences are expected to be liquidated with revenues of the General Fund.

Note 5 of the financial statements provide a more in-depth summary of the City's long-term debt.

### **Economic Factors and Next Year's Budget and Rates**

With projected revenues increasing slightly, the City still continues to use a cautious approach both in estimating anticipated revenue and incurring actual expenditures.

The Sheridan Redevelopment Agency Riverpoint project is progressing. New businesses opened in Riverpoint in 2016 and are expected to continue to open until the space in Riverpoint is completely occupied.

City expenditures for 2017 are estimated at \$10,035,237 and the Sheridan Redevelopment Agency's are estimated at \$10,327,073.

### **Request for Information**

The financial report is designed to provide a general overview of the City's finances for all those interested in the government's finances. Questions concerning any of the information provided in the report or additional financial information should be addressed to the Finance Director at the City of Sheridan, 4101 S. Federal Blvd., Sheridan, CO 80110 or by calling 303-762-2200.

## **BASIC FINANCIAL STATEMENTS**

CITY OF SHERIDAN, COLORADO  
STATEMENT OF NET POSITION  
DECEMBER 31, 2016

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total 2016	Housing Authority
<u>Assets</u>				
<u>Current Assets</u>				
Cash and investments	\$ 20,343,748	\$ 135,982	\$ 20,479,730	\$ 405,775
Restricted cash and investments	9,586,735	0	9,586,735	0
Accounts receivable	1,116,539	11,034	1,127,573	35,917
Intergovernmental receivables	350,000	0	350,000	0
Taxes receivable	6,203,278	0	6,203,278	0
Prepaid expenses	217,099	9,339	226,438	0
Internal balances	11,722	(11,722)	0	0
Total Current Assets	<u>37,829,121</u>	<u>144,633</u>	<u>37,973,754</u>	<u>441,692</u>
<u>Noncurrent Assets</u>				
Capital assets not depreciated	7,860,075	0	7,860,075	0
Capital assets, net of depreciation	23,006,943	68,985	23,075,928	0
Total Noncurrent Assets	<u>30,867,018</u>	<u>68,985</u>	<u>30,936,003</u>	<u>0</u>
 Total Assets	 <u>68,696,139</u>	 <u>213,618</u>	 <u>68,909,757</u>	 <u>441,692</u>
<u>Deferred Outflows of Resources</u>				
Pension related deferred outflow	783,873	0	783,873	0
Deferred charge on refunding	6,747,511	0	6,747,511	0
Liability for derivative instruments	10,803,769	0	10,803,769	0
Total Deferred Outflows of Resources	<u>18,335,153</u>	<u>0</u>	<u>18,335,153</u>	<u>0</u>
<u>Liabilities</u>				
<u>Current Liabilities</u>				
Accounts payable	938,100	0	938,100	17,457
Retainage payable	111,264	0	111,264	0
Unearned revenues	58,820	0	58,820	143,752
Accrued interest payable	178,930	0	178,930	0
Accrued remarketing fees	7,107	0	7,107	0
Accrued facility fees	169,270	0	169,270	0
Other liabilities	142,325	1,596	143,921	0
Total Current Liabilities	<u>1,605,816</u>	<u>1,596</u>	<u>1,607,412</u>	<u>161,209</u>
<u>Noncurrent Liabilities</u>				
Due within one year	11,155,822	0	11,155,822	2,369
Due in more than one year	148,369,430	0	148,369,430	0
Accrued interest payable	10,265,285	0	10,265,285	0
Net pension liability	374,580	0	374,580	0
Liability for derivative instruments	10,803,769	0	10,803,769	0
Total Noncurrent Liabilities	<u>180,968,886</u>	<u>0</u>	<u>180,968,886</u>	<u>2,369</u>
 Total Liabilities	 <u>182,574,702</u>	 <u>1,596</u>	 <u>182,576,298</u>	 <u>163,578</u>

The accompanying notes are an integral part of these financial statements.

CITY OF SHERIDAN, COLORADO  
STATEMENT OF NET POSITION (CONTINUED)  
DECEMBER 31, 2016

	<u>Primary Government</u>			<u>Component Unit</u>
	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total 2016</u>	<u>Housing Authority</u>
<u>Deferred Inflows of Resources</u>				
Pension related deferred inflow	\$ 7,196	\$ 0	\$ 7,196	\$ 0
Unavailable revenue-property taxes	<u>4,999,274</u>	<u>0</u>	<u>4,999,274</u>	<u>0</u>
Total Deferred Inflows of Resources	<u>5,006,470</u>	<u>0</u>	<u>5,006,470</u>	<u>0</u>
<u>Net Position</u>				
Net investment in capital assets	\$ 28,033,421	\$ 68,985	\$ 28,102,406	\$ 0
Restricted				
Reserve/emergencies	489,563	0	489,563	0
Debt service	10,668,082	0	10,668,082	0
Capital projects	16,598,456	0	16,598,456	0
Storm Water	0	135,982	135,982	0
Parks and open space	237,068	0	237,068	0
Unrestricted (deficit)	<u>(156,576,470)</u>	<u>7,055</u>	<u>(156,569,415)</u>	<u>278,114</u>
Total Net Position	<u>\$ (100,549,880)</u>	<u>\$ 212,022</u>	<u>\$ (100,337,858)</u>	<u>\$ 278,114</u>

The accompanying notes are an integral part of these financial statements.

CITY OF SHERIDAN, COLORADO  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2016

	<u>Expenses</u>	<u>Program Revenues</u>		
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>
<u>Function/Programs</u>				
Governmental Activities				
General government	\$ 1,861,890	\$ 429,803	\$ 0	\$ 0
Public safety	6,146,796	1,667,611	50,000	57,582
Public works	1,382,064	0	9,043	1,964,682
Community development	467,111	201,931	0	0
Parks and open space	62,265	0	0	632,413
Redevelopment projects	96,362	0	0	0
Interest and fees on long-term debt	<u>7,063,545</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total Governmental Activities	<u>17,080,033</u>	<u>2,299,345</u>	<u>59,043</u>	<u>2,654,677</u>
Business-Type Activities				
Storm Water Operations	<u>87,599</u>	<u>69,953</u>	<u>0</u>	<u>0</u>
Total Primary Government	<u>\$ 17,167,632</u>	<u>\$ 2,369,298</u>	<u>\$ 59,043</u>	<u>\$ 2,654,677</u>
Component Unit				
Housing Authority	<u>\$ 1,900,915</u>	<u>\$ 12,333</u>	<u>\$ 1,781,484</u>	<u>\$ 0</u>

General Revenues  
Property taxes  
Specific ownership taxes  
Sales and use taxes  
Franchise taxes  
Occupational privilege tax  
Other taxes  
Investment income  
Gain on sale of capital assets  
Other revenue

Total General Revenues

Changes in Net Position

Net Position, Beginning

Net Position, Ending

(Continued)

The accompanying notes are an integral part of these financial statements.



CITY OF SHERIDAN, COLORADO  
STATEMENT OF ACTIVITIES (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2016

<u>Net (Expense) Revenue and Changes in Net Position</u>			
<u>Primary Government</u>			<u>Component Unit</u>
<u>Govern- mental Activities</u>	<u>Business- Type Activities</u>	<u>Total 2016</u>	<u>Housing Authority</u>
\$ (1,432,087)	\$ 0	\$ (1,432,087)	\$ 0
(4,371,603)	0	(4,371,603)	0
591,661	0	591,661	0
(265,180)	0	(265,180)	0
570,148	0	570,148	0
(96,362)	0	(96,362)	0
<u>(7,063,545)</u>	<u>0</u>	<u>(7,063,545)</u>	<u>0</u>
<u>(12,066,968)</u>	<u>0</u>	<u>(12,066,968)</u>	<u>0</u>
 0	 (17,646)	 (17,646)	 0
 (12,066,968)	 (17,646)	 (12,084,614)	 0
			 (107,098)
744,681	0	744,681	0
72,727	0	72,727	0
4,157,816	0	4,157,816	0
326,216	0	326,216	0
320,966	0	320,966	0
9,426,839	0	9,426,839	0
128,055	1,160	129,215	1,640
15,011	0	15,011	0
<u>3,331,615</u>	<u>0</u>	<u>3,331,615</u>	<u>0</u>
<u>18,523,926</u>	<u>1,160</u>	<u>18,525,086</u>	<u>1,640</u>
<u>6,456,958</u>	<u>(16,486)</u>	<u>6,440,472</u>	<u>(105,458)</u>
<u>(107,006,838)</u>	<u>228,508</u>	<u>(106,778,330)</u>	<u>383,572</u>
<u>\$ (100,549,880)</u>	<u>\$ 212,022</u>	<u>\$ (100,337,858)</u>	<u>\$ 278,114</u>

CITY OF SHERIDAN, COLORADO  
BALANCE SHEET-  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2016

	General Fund	Sheridan Redevelopment Agency Fund	Capital Improvement Fund	Debt Service Fund	Other Governmental Fund	Totals 2016
<u>Assets</u>						
Cash and investments	\$ 1,106,582	\$ 386,140	\$ 18,128,879	\$ 449,067	\$ 273,080	\$20,343,748
Restricted cash and investments	0	9,586,735	0	0	0	9,586,735
Accounts receivable	100,572	0	1,015,967	0	0	1,116,539
Taxes receivable	851,870	3,480,425	0	1,870,983	0	6,203,278
Prepaid expenses	217,099	0	0	0	0	217,099
Intergovernmental Receivables	0	0	0	0	350,000	350,000
Due from other funds	<u>2,012,703</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>2,012,703</u>
 Total Assets	 <u>\$ 4,288,826</u>	 <u>\$13,453,300</u>	 <u>\$ 19,144,846</u>	 <u>\$ 2,320,050</u>	 <u>\$ 623,080</u>	 <u>\$39,830,102</u>
<u>Liabilities and Fund Balance</u>						
<u>Liabilities</u>						
Accounts payable	\$ 127,437	\$ 10,831	\$ 449,832	\$ 0	\$ 350,000	\$ 938,100
Retainage payable	0	0	111,264	0	0	111,264
Unearned revenue	13,095	15,480	0	0	30,245	58,820
Other liabilities	142,325	0	0	0	0	142,325
Accrued remarketing fees	0	7,107	0	0	0	7,107
Accrued facility fees	0	169,270	0	0	0	169,270
Due to other funds	<u>0</u>	<u>9,920</u>	<u>1,985,294</u>	<u>0</u>	<u>5,767</u>	<u>2,000,981</u>
 Total Liabilities	 <u>282,857</u>	 <u>212,608</u>	 <u>2,546,390</u>	 <u>0</u>	 <u>386,012</u>	 <u>3,427,867</u>
 <u>Deferred Inflows of Resources</u>						
Unavailable revenue - property taxes	597,279	2,531,012	0	1,870,983	0	4,999,274
 <u>Fund Balance</u>						
<u>Nonspendable</u>						
Prepaid items	217,099	0	0	0	0	217,099
<u>Restricted</u>						
Debt service	0	10,219,015	0	449,067	0	10,668,082
Capital projects	0	0	16,598,456	0	0	16,598,456
Emergencies	489,563	0	0	0	0	489,563
Parks and open space	0	0	0	0	237,068	237,068

The accompanying notes are an integral part of these financial statements.

CITY OF SHERIDAN, COLORADO  
BALANCE SHEET-  
GOVERNMENTAL FUNDS (CONTINUED)  
DECEMBER 31, 2016

	<u>General</u> <u>Fund</u>	Sheridan Redevelopment Agency <u>Fund</u>	Capital Improvement <u>Fund</u>	Debt Service <u>Fund</u>	Other Governmental <u>Fund</u>	<u>Totals</u> <u>2016</u>
Assigned for:						
Subsequent year's appropriation of fund balance	282,762	0	0	0	0	282,762
Redevelopment Authority	0	490,665	0	0	0	490,665
Unassigned	<u>2,419,266</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>2,419,266</u>
 Total Fund Balance	 <u>3,408,690</u>	 <u>10,709,680</u>	 <u>16,598,456</u>	 <u>449,067</u>	 <u>237,068</u>	 <u>31,402,961</u>
 Total Liabilities, Deferred Inflows of resources, and Fund Balance	 <u>\$ 4,288,826</u>	 <u>\$13,453,300</u>	 <u>\$ 19,144,846</u>	 <u>\$ 2,320,050</u>	 <u>\$ 623,080</u>	 <u>\$39,830,102</u>

CITY OF SHERIDAN, COLORADO  
RECONCILIATION OF BALANCE SHEET OF  
GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION  
DECEMBER 31, 2016

Amounts reported for governmental activities in the statement of net position are different because:

		<u>2016</u>
Total fund balances-governmental fund types	\$	31,402,961
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Capital assets	\$ 36,391,424	
Accumulated depreciation	<u>(5,524,406)</u>	30,867,018
The net pension asset is not an available resource, and therefore is not reported in the funds.	374,580	(374,580)
Certain amounts related to the net pension liability are deferred and amortized over time		
Deferred outflows of resources	783,873	
Deferred inflows of resources	(7,196)	776,677
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Bonds payable	(19,432,053)	
Component unit bonds payable	(133,052,990)	
Component unit accrued interest payable	(10,444,215)	
Capital leases payable	(85,967)	
Accrued compensated absences	<u>(206,731)</u>	<u>(163,221,956)</u>
Net Position of Governmental Activities		<u><u>\$(100,549,880)</u></u>

The accompanying notes are an integral part of these financial statements.

CITY OF SHERIDAN, COLORADO  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
YEAR ENDED DECEMBER 31, 2016

	General Fund	Sheridan Redevelopment Agency Fund	Capital Improvement Fund	Debt Service Fund	Other Governmental Fund	Totals 2016
<u>Revenues</u>						
Taxes	\$ 5,904,050	\$ 7,545,860	\$ 0	\$ 1,599,335	\$ 0	\$15,049,245
Licenses and permits	414,140	0	0	0	0	414,140
Intergovernmental	147,750	0	1,933,557	0	632,413	2,713,720
Charges for services	361,221	0	0	0	0	361,221
Fines and forfeitures	1,523,984	0	0	0	0	1,523,984
Investment earnings	15,831	12,274	95,028	2,828	2,094	128,055
Other income	<u>882,515</u>	<u>2,449,100</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>3,331,615</u>
Total Revenues	<u>9,249,491</u>	<u>10,007,234</u>	<u>2,028,585</u>	<u>1,602,163</u>	<u>634,507</u>	<u>23,521,980</u>
<u>Expenditures</u>						
General government	412,990	174,930	24,715	14,599	0	627,234
City clerk	142,143	0	0	0	0	142,143
Victims advocate	72,701	0	0	0	0	72,701
Municipal court	260,820	0	0	0	0	260,820
Legislative	<u>179,683</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>179,683</u>
Total General Government	<u>1,068,337</u>	<u>174,930</u>	<u>24,715</u>	<u>14,599</u>	<u>0</u>	<u>1,282,581</u>
Public safety						
Police	4,024,519	0	84,380	0	0	4,108,899
Fire	<u>1,956,145</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,956,145</u>
Total Public Safety	<u>5,980,664</u>	<u>0</u>	<u>84,380</u>	<u>0</u>	<u>0</u>	<u>6,065,044</u>
Public works						
Public works	661,282	0	0	0	0	661,282
Community Development	465,055	0	0	0	0	465,055
Non-departmental	373,055	0	0	0	0	373,055
Parks, recreation and open space	0	0	0	0	10,749	10,749
Redevelopment projects	0	96,362	0	0	0	96,362
Capital outlay/redevelopment projects	0	0	6,856,343	0	686,141	7,542,484
Debt service						
Principal and interest	176,950	8,535,021	44,726	1,138,497	0	9,895,194
Bond issuance costs	<u>0</u>	<u>0</u>	<u>178,476</u>	<u>0</u>	<u>0</u>	<u>178,476</u>
Total Expenditures	<u>8,725,343</u>	<u>8,806,313</u>	<u>7,188,640</u>	<u>1,153,096</u>	<u>696,890</u>	<u>26,570,282</u>

The accompanying notes are an integral part of these financial statements.

CITY OF SHERIDAN, COLORADO  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS (CONTINUED)  
YEAR ENDED DECEMBER 31, 2016

	General Fund	Sheridan Redevelopment Agency Fund	Capital Improvement Fund	Debt Service Fund	Other Governmental Fund	Totals 2016
Revenues in excess (deficiency) of expenditures	<u>524,148</u>	<u>1,200,921</u>	<u>(5,160,055)</u>	<u>449,067</u>	<u>(62,383)</u>	<u>(3,048,302)</u>
Other financing sources (uses)						
Bond premium	0	0	2,217,335	0	0	2,217,335
Bond proceeds	0	0	17,980,000	0	0	17,980,000
Operating transfers in	916,572	0	702,191	0	0	1,618,763
Operating transfers out	(702,191)	(916,572)	0	0	0	(1,618,763)
Insurance proceeds	<u>0</u>	<u>0</u>	<u>22,708</u>	<u>0</u>	<u>0</u>	<u>22,708</u>
Total other financing sources	<u>214,381</u>	<u>(916,572)</u>	<u>20,922,234</u>	<u>0</u>	<u>0</u>	<u>20,220,043</u>
Change in fund balance	738,529	284,349	15,762,179	449,067	(62,383)	17,171,741
Fund Balance, Beginning	<u>2,670,161</u>	<u>10,425,331</u>	<u>836,277</u>	<u>0</u>	<u>299,451</u>	<u>14,231,220</u>
Fund Balance, Ending	<u>\$ 3,408,690</u>	<u>\$ 10,709,680</u>	<u>\$ 16,598,456</u>	<u>\$ 449,067</u>	<u>\$ 237,068</u>	<u>\$ 31,402,961</u>

CITY OF SHERIDAN, COLORADO  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCES OF  
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
YEAR ENDED DECEMBER 31, 2016

Amounts reported for governmental activities in the statement of activities are different because:

		<u>2016</u>
Net change in fund balances, total governmental funds		\$ 17,171,741
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are capitalized in the statement of net position and are allocated over their estimated useful lives as annual depreciation expense in the statement of activities.		
Capitalized assets	\$ 7,542,484	
Depreciation expense	(949,378)	
Proceeds from sale of assets	(22,708)	
Gain on disposal of assets	<u>15,011</u>	6,585,409
Issuances of debt are treated as revenues in the governmental funds, but are recorded as liabilities on the statement of net assets. Repayments of this debt are recorded as expenses in the governmental funds and reduce liabilities on the statement of net assets.		
Amortization of loss on refunding	\$ (525,507)	
Bond principal payments	4,084,420	
Accretion of bond premium	85,282	
Debt proceeds	(20,197,335)	
Accrued interest	(1,533,848)	
Other principal payments	<u>721,302</u>	(17,365,686)
Some expenses reported in the statement of activities do not require or provide current financial resources and therefore are not reported as expenditures in the governmental funds.		
Change in pension liability		96,218
Accrued compensated absences are expensed when paid in the governmental funds; however, outstanding balances are shown as liabilities on the statement of net position and expensed when earned for the statement of activities.		
Change in accrued compensated absences		<u>(30,724)</u>
Change in Net Position of Governmental Activities		<u>\$ 6,456,958</u>

The accompanying notes are an integral part of these financial statements.

CITY OF SHERIDAN, COLORADO  
STATEMENT OF NET POSITION  
PROPRIETARY FUND  
DECEMBER 31, 2016

	<u>Non-Major Storm Water Enterprise</u>
<u>Assets</u>	
Current Assets	
Cash and investments	\$ 135,982
Accounts receivable	11,034
Prepaid expenses	<u>9,339</u>
Total Current Assets	156,355
Noncurrent Assets	
Capital assets being depreciated	<u>68,985</u>
Total Assets	<u>225,340</u>
<u>Liabilities</u>	
Accounts payable	1,596
Due to other funds	<u>11,722</u>
Total Liabilities	<u>13,318</u>
Net Position	
Net investment in capital assets	68,985
Restricted	
Storm Water	135,982
Unrestricted	<u>7,055</u>
Total Net Position	<u>\$ 212,022</u>

The accompanying notes are an integral part of these financial statements.



CITY OF SHERIDAN, COLORADO  
STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN NET POSITION  
PROPRIETARY FUND  
DECEMBER 31, 2016

	<u>Non-Major Storm Water Enterprise</u>
Operating Revenues	
User charges and fees	\$ 69,953
Operating Expenses	
Storm water operations	<u>87,599</u>
Operating loss	(17,646)
Nonoperating income (expense)	
Investment income	<u>1,160</u>
Changes in net position	(16,486)
Fund balance, beginning	<u>228,508</u>
Fund balance, ending	<u>\$ 212,022</u>

The accompanying notes are an integral part of these financial statements.

CITY OF SHERIDAN, COLORADO  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUND  
DECEMBER 31, 2016

	<u>Non-Major Storm Water Enterprise</u>
Cash Flows from Operating Activities	
Cash received from fees	\$ 70,309
Cash payments to vendors	<u>(100,693)</u>
Net Cash Used In Operating Activities	<u>(30,384)</u>
Cash flows from Capital Financing Activities	
Purchase of capital assets	<u>(7,992)</u>
Cash flows from Non-Capital Financing Activities	
Amounts loaned to other funds	<u>(9,649)</u>
Cash Flows from Investing Activities	
Interest received	<u>1,160</u>
Net Decrease in Cash and Cash Equivalents	(46,865)
Cash and Cash Equivalents, Beginning	<u>182,847</u>
Cash and Cash Equivalents, Ending	<u>\$ 135,982</u>
Reconciliation of net operating loss of net cash used in operating activities	
Net operating loss	\$ (17,646)
Adjustments to reconcile operating loss to net cash used by operating activities	
Depreciation expense	5,302
Changes in assets and liabilities	
Account receivable	356
Paid expenses	(9,339)
Account payable	<u>(9,057)</u>
Net Cash Used by Operating Activities	<u>\$ (30,384)</u>

The accompanying notes are an integral part of these financial statements.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Sheridan, Colorado (the “City”) was incorporated in April 1890, as a statutory municipality as defined by Colorado Revised Statutes. The City is governed by a seven member council, two of whom are elected from each of the City’s three wards, and a mayor elected from the City at large. The City enacted a Home Rule Charter in 2002.

The accounting policies of the City conform to generally accepted accounting principles as applicable to governments. The following is a summary of the significant policies.

Reporting Entity

The definition of the reporting entity is based primarily on financial accountability. The City is financially accountable for organizations that make up its legal entity. It is also financially accountable for legally separate organizations if the City officials appoint a voting majority of the organization’s governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City. The City may also be financially accountable for organizations that are fiscally dependent upon it. Blended component units are, in substance, part of the primary government’s operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

Blended Component Unit

Based on the application of these criteria, the City includes the Sheridan Redevelopment Agency (“SRA”) in its reporting entity. The SRA is a component unit, established to redevelop identified areas of blight within the City. The Agency is blended into the City’s financial statement as a special revenue fund because the City Council serves as the Board of the Agency and is managed by City staff. The SRA and the City share employees and the City provides certain services to the SRA. For the year ended December 31, 2016, SRA reimbursed the City \$916,572 for expenses. Separately issued financial statements can be obtained at the Agency offices, 4101 South Federal Boulevard, Sheridan, Colorado 80110.

Discretely Presented Component Unit

Based upon the application of these criteria, the City includes the Housing Authority of the City of Sheridan (“Housing Authority”) in its reporting entity as a discretely presented component unit. The Housing Authority was established to provide housing assistance to low-income persons residing in the City of Sheridan. The City Council serves as the Board of the Housing Authority. Separately issued financial statements, including the reports related to the Housing Authority’s Federal Single Audit can be obtained at the Housing Authority offices, 3460 South Sherman Street, Suite 101, Englewood, Colorado 80110.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the City and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of the given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting* as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. The City has determined that expenditure-driven grants should be recognized as soon as all eligibility criteria have been met. For this purpose, the City considers grant revenues to be susceptible to accrual if they are collected within a year after the current fiscal period.

Property taxes, specific ownership taxes, sales taxes, public improvement fees, grants and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenues are considered measurable and available only when cash is received by the City.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

Major Funds - In the fund financial statements, the City reports the following major governmental funds.

- The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.
- The *Sheridan Redevelopment Agency* is a component unit whose purpose is to develop blighted areas within the City.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

- The *Capital Improvement Fund* is a capital projects fund that accounts for financial resources collected and used to acquire, construct, maintain and replace capital assets. During 2016 it was funded with the proceeds from the Series 2016 Bonds.
- The *Debt Service Fund* is used to service the Series 2016 Bonds.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The City reports no major proprietary funds.

*Non-Major Funds* – The City reports two non-major governmental funds. These two special revenue funds account for revenues generated primarily from other governments for parks, recreation and open space. The City also reports one non-major proprietary fund which accounts for storm water activities of the City.

Assets, Liabilities and Net Position/Fund Balances

*Cash and Investments* – For purpose of the statement of cash flows, cash equivalents are defined as investments with original maturities of three months or less. Investments are stated at fair value.

*Receivables* – All receivables are reported at their gross values and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. At December 31, 2016, management believes all receivables are collectible.

*Interfund Receivables and Payables* – During the course of operations, numerous transactions occur between individual funds. The resulting receivables and payables are classified on the balance sheet as *due from other funds* and *due to other funds* because they are short-term in nature.

Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as *internal balances*.

*Capital Assets* – Capital assets, which include property, plant, equipment, and current year infrastructure, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and in the proprietary funds in the fund financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets of the City are depreciated using the straight line method over the following estimated useful lives.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 1 -SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Assets, Liabilities and Net Position/Fund Balances (Continued)  
*Capital Assets (Continued)*

Buildings	30-50 years
Vehicles and equipment	3-7 years
Infrastructure	20 years

*Unearned Revenues* – Unearned revenues consist of advances received on grants that are recognized as revenue when the terms of the grant are fulfilled.

*Compensated Absences* – All employees of the City are allowed to accumulate unused vacation time up to 320 hours and unused sick time up to 480 hours. Upon termination of employment from the City, an employee will be compensated for all accrued vacation time, at their current pay rate, but will forfeit any compensation for all accrued sick time. Accumulated unpaid vacation pay is accrued when earned in the government-wide and proprietary fund type financial statements. A liability is reported in the governmental funds financial statements when payment is due.

*Long-Term Debt* – In the government-wide financial statements, and for the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as current expenditures.

*Deferred Outflows/Inflows of Resources* – In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The City reports deferred charges on refunding of bonds, deferred outflows of derivative instruments from the SRA and certain amounts related to the City's defined benefit plans which will be amortized and recognized as revenue/expense in future periods as deferred outflows of resources.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources include property taxes earned but levied for a subsequent period certain amounts related to the City's defined benefit plans which will be amortized and recognized as revenue/expense in future periods.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Assets, Liabilities and Net Position/Fund Balances (Continued)

*Net Position/Fund Balances* – In the government-wide financial statements, net position is restricted when constraints placed on the net position are externally imposed. Fund balances of the governmental funds are classified as follows:

*Nonspendable* – Amounts that cannot be spent either because they are in nonspendable form (i.e. inventories or prepaid items) or because they are legally or contractually required to be maintained intact.

*Restricted* – Amounts that can be spent only for specific purposes because of constitutional provisions, enabling legislation, constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

*Committed* – Amounts that can be used only for specific purposes determined by a formal action of City Council. The Council is the highest level of decision-making body for the City. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Council. The City has no committed fund balance.

*Assigned* – Amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. Only the City Council may assign fund balances for specific purposes.

*Unassigned* – All other spendable amounts.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the City Council has provided otherwise in its commitment or assignment actions.

Property Taxes

Property taxes are levied by December 15 and attached as an enforceable lien on property on January 1 of the following year. Taxes are payable in full on April 30 or in two installments on February 28 and June 15. The County Treasurer's office collects property taxes and remits collections to the City on a monthly basis.

Comparative Data

Comparative total data for the prior year has been presented in the accompanying basic financial statements in order to provide an understanding of changes in the City's financial position and operations. However, comparative data has not been presented in each of the statements since their inclusion would make the statements unduly complex and difficult to understand. Certain prior year amounts have been reclassified to conform to the current year presentation.

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgets

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)

Budgets (Continued)

- By October 15, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to December 15, the budget is legally enacted through passage of an ordinance.
- Revisions of budgeted amounts that alter the total expenditures of any fund must be approved by the City Council. Budgetary control is at the fund level as prescribed by State statute.
- All appropriations lapse at the end of each fiscal year.
- Budgets are legally adopted for all funds of the City. Budgets for the governmental fund types are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgetary comparisons are also presented for the enterprise funds are on a non-GAAP budgetary basis. Capital outlay is budgeted as an expenditure and depreciation is not budgeted.
- Colorado Revised Statutes do not require budgets for Housing Authorities.

For the year ended December 31, 2016, City Council approved supplemental budget appropriations for the Open Space Fund totaling \$448,444, for the Capital Improvement Fund totaling \$8,293,001 and the Debt Service Fund totaling \$1,276,769. The SRA approved a supplemental appropriation for its Debt Service Fund of \$528,166.

NOTE 3 - DEPOSITS AND INVESTMENTS

A summary of deposits and investments as of December 31, 2016, follows:

Primary Government:

Petty cash	\$ 1,700
Cash with County Treasurer	17,650
Deposits	454,064
Investments	<u>19,620,176</u>
Total City Cash and Investments	<u>20,093,590</u>

Blended Component Unit  
Sheridan Redevelopment Agency

Cash on hand	2,680
Cash	24,074
Investments	<u>9,946,121</u>
Total Cash and Investments	<u>\$ 30,066,465</u>

The above amounts are classified in the financial statements as follows:

Cash and investments	\$ 20,479,730
Restricted cash and investments	<u>9,586,735</u>
Total Cash and Investments	<u>\$ 30,066,465</u>

As of December 31, 2016, the City's investments consisted of the investment pools.



CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 3 - DEPOSITS AND INVESTMENTS (CONTINUED)

Deposits

*Custodial Credit Risk – Deposits* - In the case of deposits, this is the risk that in the event of bank failure, the government's deposits may not be returned to it. The City's deposit policy is in accordance with CRS 11-10.5-101 et. seq. The Colorado Public Deposit Protection Act (PDPA), which governs the investment of public funds. PDPA requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The financial institution is allowed to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. The institution's internal records identify collateral by depositor and as such, these deposits are considered uninsured but collateralized. The State Regulatory Commissions for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

At December 31, 2016, the carrying amount of the City's deposits was \$454,064 and the bank balance was \$1,317,802. Of the balance \$250,000 was covered by FDIC insurance and \$1,067,802 was covered by the PDPA. At December 31, 2016, the carrying amount and bank balance for the Sheridan Redevelopment Agency were both \$24,073. The entire SRA bank balance was covered by FDIC Insurance.

Investments

The City follows State statutes which allow the following investments:

- Obligations of the United States and certain U.S. government agency securities
- Certain international agency securities
- General obligation and revenue bonds of the U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

The City does not have an investment policy that would further limit its investment choices.

*Credit Risk* – The City is required to comply with State of Colorado (State) statutes which specify instruments meeting defined rating, maturity and concentration risk criteria in which local governments may invest. State statutes do not address custodial risk.

The City and SRA invest funds in the Colorado Local Government Liquid Asset Trust ("COLOTRUST"), an investment vehicle established for local government entities in Colorado to pool surplus funds (pool). The State Securities Commissioner administers and enforces all State statutes governing the pool. The pool operates similarly to a money market fund and each share is equal in value to \$1.00. The pool offers shares in two portfolios, COLOTRUST PRIME and COLOTRUST PLUS+. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and repurchase agreements collateralized by certain obligations of U.S. government agencies.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 3 - DEPOSITS AND INVESTMENTS (CONTINUED)

Investments (Continued)

A designated custodial bank serves as custodian for the pool's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the pool's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. COLOTRUST places no restrictions or limitations on withdrawals. COLOTRUST is rated AAAM by Standards & Poor's.

The City also invests in the PFM Funds Prime Series, Colorado Investors Class, a money market mutual fund (marketed as the Colorado Statewide Investment Program or "CSIP"). The Prime Series is a separate investment portfolio of PFM Funds (the "trust"). The trust is an open-end, diversified, management investment company registered under the Investment Company Act of 1940, as amended. The Fund is managed to maintain a dollar-weighted average portfolio of 60 days or less and seeks to maintain a constant net asset value ("NAV") per share of \$1.00. The PFM Funds Prime Series invests in obligations of the United States Government and its agencies, high quality debt obligations of U.S. and international companies and obligations of financial institutions, bankers' acceptance, floating/variable rate obligations and repurchase agreements and is rated AAAM by Standard & Poor's. PFM Asset Management LLC serves as the investment advisor, administrator and transfer agent. Shares of the Fund are distributed by PFM Fund Distributors, Inc., member Financial Industry Regulatory Authority (FINRA). PFM places no restrictions or limitations on withdrawals.

As of December 31, 2016, the City held the following investments:

Primary Government:

COLOTRUST	\$ 19,243,729
CSIP	<u>376,447</u>
Total City Investments	<u>19,620,176</u>

Component Unit Investments:

Sheridan Redevelopment Agency	
COLOTRUST	359,386
Money market mutual funds	<u>9,586,735</u>
Total Investment Balances	<u>\$ 29,566,297</u>

At December 31, 2016, the money market mutual funds investment held by SRA were invested in money market mutual funds provided by U.S. Bank. These funds are covered by the FDIC but not the PDP and are valued at \$1 per share. There is not an investment component to be valued under GASB Statement No. 72, *Fair Value Measurement and Application*. The mutual fund is not rated, but carries the rating of the bank. At the financial statement opinion date, the latest information available, the bank's debt was rated as follows:

Moody's	Aa3
Standard and Poor	A+
Fitch	AA

*Concentration of Credit Risk* - The City places no limit on the amount that may be invested in any one issuer.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 3 - DEPOSITS AND INVESTMENTS (CONTINUED)

Investments (Continued)

*Interest Rate Risk* - Colorado Statutes require that no investment may have a maturity in excess of five years from the date of purchase. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates, other than those contained in the statutes. The City has interest rate risk related to its investments in COLOTRUST and CSIP. At December 31, 2016 COLOTRUST Plus + had a weighted average maturity of 56 days to reset and 73 days to final maturity. CSIP had a weighted average maturity of 40 days.

*Custodial Credit Risk – Investments* - Custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

Restricted Cash

At December 31, 2016, the City had the following restricted cash balances:

Blended Component Unit:	
Sheridan Redevelopment Agency	
Debt service reserves	\$ 7,407,500
Debt repayment	<u>2,179,087</u>
Total Restricted Cash	<u>\$ 9,586,587</u>

Housing Authority Cash

At December 31, 2016, the carrying amount and bank balance of deposits for the Sheridan Housing Authority were \$195,282 and \$200,596. The entire Housing Authority balance was covered by FDIC insurance. In addition, at December 31, 2016, the Housing Authority had \$210,493 invested in COLOTRUST.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 4 - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2016 is summarized below:

	<u>Balance</u> <u>12/31/15</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>12/31/16</u>
Governmental Activities				
Capital assets, not being depreciated				
Land	\$ 773,812	\$ 0	\$ 0	\$ 773,812
Construction in progress	<u>1,062,633</u>	<u>6,144,179</u>	<u>120,549</u>	<u>7,086,263</u>
Total Capital Assets, Not Being Depreciated	<u>1,836,445</u>	<u>6,144,179</u>	<u>120,549</u>	<u>7,860,075</u>
Capital assets, being depreciated				
Buildings	1,998,786	95,562	0	2,094,348
Vehicles	1,379,438	109,144	57,911	1,430,671
Equipment	524,615	0	0	524,615
Infrastructure	<u>23,167,568</u>	<u>1,314,148</u>	<u>0</u>	<u>24,481,716</u>
Total Capital Assets, Being Depreciated	<u>27,070,407</u>	<u>1,518,854</u>	<u>57,911</u>	<u>28,531,350</u>
Less Accumulated Depreciation				
Buildings	(1,043,614)	(53,197)	0	(1,096,811)
Vehicles	(808,043)	(143,389)	50,214	(901,218)
Equipment	(476,688)	(13,247)	0	(489,935)
Infrastructure	<u>(2,296,898)</u>	<u>(739,545)</u>	<u>0</u>	<u>(3,036,443)</u>
Total Accumulated Depreciation	<u>(4,625,243)</u>	<u>(949,378)</u>	<u>50,214</u>	<u>(5,524,407)</u>
Total Capital Assets, Being Depreciated, Net	<u>22,445,164</u>	<u>569,476</u>	<u>50,214</u>	<u>23,006,943</u>
Governmental Activities Capital Assets, Net	<u>\$ 24,281,609</u>	<u>\$ 6,713,655</u>	<u>\$ (128,246)</u>	<u>\$30,867,018</u>

Depreciation expense was charged to programs of the City as follows:

General government	\$ 33,031
Public safety	147,540
Public works	717,291
Parks and open space	<u>51,516</u>
Total Depreciation	<u>\$ 949,378</u>

	<u>Balances</u> <u>12/31/15</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balances</u> <u>12/31/16</u>
Business-Type Activities				
Capital assets, depreciated				
Site improvements	\$ 104,310	\$ 7,992	\$ 0	\$ 112,302
Less accumulated depreciation				
Site improvements	<u>(38,015)</u>	<u>(5,302)</u>	<u>0</u>	<u>(43,317)</u>
Business-Type Activities Capital Assets Being Depreciated, Net	<u>\$ 66,295</u>	<u>\$ 2,690</u>	<u>\$ 0</u>	<u>\$ 68,985</u>

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 5 - LONG-TERM DEBT

Following is a summary of long-term debt transactions for the governmental activities for the year ended December 31, 2016.

	Balance 12/31/15	Advances	Reductions	Balance 12/31/16	Due Within One Year
General obligation bonds					
Series 2006	\$ 170,000	\$ 0	\$ 170,000	\$ 0	\$ 0
Series 2016	0	17,980,000	680,000	17,300,000	385,000
Series 2016 Premium	0	2,217,335	85,282	2,132,053	85,282
Capital lease obligations	127,269	0	41,302	85,967	42,413
Compensated absences	<u>176,007</u>	<u>30,724</u>	<u>0</u>	<u>206,731</u>	<u>42,057</u>
Total City Debt	<u>473,276</u>	<u>20,228,059</u>	<u>976,584</u>	<u>19,724,751</u>	<u>554,752</u>
Component Unit:					
Sheridan Redevelopment Agency					
Series 2011A-1	61,280,000	0	2,375,000	58,905,000	2,615,000
Series 2011A-2	8,555,000	0	335,000	8,220,000	335,000
Series 2011B-1	22,506,692	0	479,920	22,026,772	3,043,783
Series 2011B-2	33,909,963	0	724,500	33,185,463	4,607,287
Series 2011C	<u>17,463,266</u>	<u>0</u>	<u>0</u>	<u>17,463,266</u>	<u>0</u>
Total	<u>143,714,921</u>	<u>0</u>	<u>3,914,420</u>	<u>139,800,501</u>	<u>10,601,070</u>
Total Noncurrent Obligations	<u>\$ 144,188,197</u>	<u>\$ 20,228,059</u>	<u>\$ 4,891,004</u>	<u>\$ 159,525,252</u>	<u>\$ 11,155,822</u>

Colorado Urban Renewal law states that the City has no obligation to repay the SRA's debt.

For the SRA, two retailers account for 69% of the public improvement fees and 62% of the sales tax collected. These two retailers are 40% of the total City sales tax revenue. The SRA collects all of the City's public improvement fees. In addition, for the City, four taxpayers total approximately 13% and for the SRA, five taxpayers total approximately 63% of their respective taxable assessed valuation. The City is continuing efforts to attract additional businesses, so as not to rely on any particular revenue source.

General Obligation Bonds

Series 2006

On April 15, 1997, the City issued \$1,800,000 General Obligation Bonds. Bond proceeds were used to acquire the City Administration building. These bonds were refunded in 2006 with the issuance of \$1,285,000 Series 2006A and \$125,000 Series 2006B general obligation bonds. At December 31, 2016, no principal balance is remaining on these bonds.

Series 2016

On April 6, 2016, the City issued \$17,980,000 of General Obligation Bonds. Bond proceeds will be used to build infrastructure within the City. Interest accrues at rates ranging from 3% to 5% per annum and is payable semi-annually on June 1 and December 1. Principal payments are due annually on December 1, through 2041. At December 31, 2016, the City has \$13,020,000 in authorized but unissued General Obligation Bonds. The City anticipates issuing that debt in 2017.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 5 - LONG-TERM DEBT (CONTINUED)

Projected annual debt service requirements for the outstanding Series 2016 General Obligation Bonds at December 31, 2016, are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2017	\$ 385,000	\$ 754,525	\$ 1,139,525
2018	395,000	742,975	1,137,975
2019	410,000	727,175	1,137,175
2020	425,000	710,775	1,135,775
2021	445,000	693,775	1,138,775
2022-2026	2,575,000	3,112,625	5,687,625
2027-2031	3,290,000	2,401,125	5,691,125
2032-2036	4,205,000	1,491,375	5,696,375
2037-2041	<u>5,170,000</u>	<u>514,638</u>	<u>5,684,638</u>
Total	<u>\$ 17,300,000</u>	<u>\$ 11,148,988</u>	<u>\$ 28,448,988</u>

Variable Rate Tax Increment Refunding Revenue Bonds Series 2011A

On April 28, 2011, the SRA issued \$65,000,000 and \$9,075,000 of Variable Rate Tax Increment Revenue Bonds Series 2011A-1 and Series 2011A-2 Bonds (collectively the Series 2011A Bonds). Bond proceeds were used for the purpose of refunding the SRA's Series 2007A-1 and Series 2007A-2 bonds, funding a bond reserve and paying the fees and expenses of issuing the bonds.

The Series

2011A Bonds will initially bear interest based on the weekly rate which will be adjusted each Thursday and is payable on the first day of each month, and shall be equal to the rate as set by the remarketing agent. The initial interest rate on the Series 2011A-1 and Series 2011A-2 Bonds were .3% and .4%. The Series 2011A-1 Bonds are subject to optional and mandatory sinking fund redemption and mandatory purchase. Mandatory sinking fund redemptions began in 2013 in the amount of \$295,000 and increase annually through December 2029 to \$12,185,000. The bonds can be optionally redeemed if the bonds are in the weekly or monthly mode on the first day of any month. The Series 2011A-2 Bonds are also subject to optional and mandatory sinking fund redemption and mandatory purchase. Mandatory sinking fund redemptions began in 2013 in the amount of \$40,000 and increase annually through December 2029 to \$1,700,000.

The principal, interest on, and purchase price of the Series 2011A-1 and Series 2011A-2 Bonds will be payable by the Trustee under separate irrevocable, direct pay letters of credit issued by JPMorgan Chase Bank, N.A. The letters of credit allow the Trustee to draw up to an amount sufficient to pay the principal of the Series 2011A Bonds when due and up to 34 days' interest on the Series 2011A-1 and Series 2011A-2 Bonds at a maximum interest rate of 12% per annum. Each letter of credit expires on May 23, 2018 and may be terminated prior thereto, or extended therefrom, upon the occurrence of certain events. The letters of credit were issued pursuant to a reimbursement agreement between the SRA and JPMorgan Chase Bank, N.A., which obligates the SRA to reimburse the bank for draws and to pay certain fees and expenses. During the year ended December 31, 2016, amounts borrowed and repaid under the letters of credit totaled \$299,671.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 5 - LONG-TERM DEBT (CONTINUED)

The Series 2011A Bonds are also special, limited revenue obligations of the SRA payable from and secured by the Series 2011A Bonds Trust Estate. The Bond Trust Estate shall include, among other things, ad valorem property tax increment revenues and sales tax increment revenues received by the SRA from a designated urban renewal area. The SRA has also pledged a portion of the public improvement fees and interest thereon related to the urban renewal area. The bonds are secured by a Series 2011A Bonds Reserve Fund initially funded with proceeds from the Series 2011A Bonds in the amount of \$7,407,500. The current balance in the reserve accounts are \$7,407,500.

The payment of principal and interest related to the Series 2011A Bonds is also guaranteed by the developer and a related entity until such time as the Rolling Twelve Month Debt Service Coverage Ratio as of the preceding 24 months is not less than 1.40. The Rolling Twelve Month Debt Service Coverage Ratio is defined as the twelve month previous pledged incremental tax revenues divided by the average annual debt service.

The SRA has also entered into an Interest Rate Exchange Agreement whereby the SRA will pay a fixed interest rate (3.80% on the Series 2011A-1 Bonds and 5.27% on the Series 2011A-2 Bonds) to the counterparty, Royal Bank of Canada (“RBC”) and the counterparty will in turn pay a variable interest rate to the SRA. For the Series 2011A-1 Bonds the counterparty will pay interest based on the USD-SIFMA Municipal Swap Index. For the Series 2011A-2 Bonds, the counterparty will pay interest based on the one-month LIBOR Index. The Notional amount for these contracts is the outstanding bond principal of \$67,125,000. The contract was entered into on March 7, 2007 and terminates on December 1, 2029. Payments due to the counterparty are guaranteed by the developer and a related entity. The SRA has no net exposure to actual credit risk as this swap agreement is a liability. As the interest rate the SRA will pay is fixed, the Agency believes it has reduced its interest rate risk by entering into this agreement. As the index for both the swap agreement and the bond issue are the same, the SRA believes it has no basis risk. The counterparty may terminate this contract if the SRA fails to perform under the contract or credit support agreement. In addition, the swap may automatically terminate due to cross default or other provisions included in the contract. As the swap agreement is scheduled to terminate when the bonds mature, the Agency has no rollover risk.

The fair value of the interest rate swaps is estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement on the swaps. RBC does not measure fair value of this transaction under International Financial Reporting Standards (IFRS) 13 *Fair Value Measurement*. At December 31, 2016, the market value of this contract is estimated to be a negative \$10,803,769. During the year ended December 31, 2016, the contract value increased \$2,832,025. During the year ended December 31, 2016, under the swap agreement, the SRA paid the counterparty \$2,521,507.

Although the outlook was negative, at December 31, 2016, latest information available, RBC was rated as follows:

Moody's	Aa3
Standard and Poor	AA-
Fitch	AA

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 5 - LONG-TERM DEBT (CONTINUED)

Variable Rate Tax Increment Refunding Revenue Bonds Series 2011A (Continued)

Projected annual debt service requirements for the outstanding Series 2011A-1 Bonds at December 31, 2016, are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2017	\$ 2,615,000	\$ 2,332,638	\$ 4,947,638
2018	2,850,000	2,229,084	5,079,084
2019	3,090,000	2,116,224	5,206,224
2020	3,270,000	1,999,323	5,269,323
2021	3,485,000	1,864,368	5,349,368
2022-2026	21,025,000	7,072,302	28,097,302
2027-2029	<u>22,570,000</u>	<u>2,072,586</u>	<u>24,642,586</u>
Total	<u>\$ 58,905,000</u>	<u>\$ 19,686,525</u>	<u>\$ 78,591,525</u>

Projected annual debt service requirements for the outstanding Series 2011A-2 Bonds at December 31, 2016 are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2017	\$ 365,000	\$ 433,194	\$ 798,194
2018	395,000	413,959	808,959
2019	430,000	393,142	823,142
2020	460,000	371,496	831,496
2021	490,000	346,239	836,239
2022-2026	2,935,000	1,311,899	4,246,899
2027-2029	<u>3,145,000</u>	<u>384,536</u>	<u>3,529,536</u>
Total	<u>\$ 8,220,000</u>	<u>\$ 3,654,465</u>	<u>\$ 11,874,465</u>

Subordinate Tax Increment Refunding Revenue Bonds Series 2011B

Also on April 28, 2011, the SRA issued \$23,039,349 and \$34,705,443 of Series 2011B-1 Bonds and Series 2011B-2 Bonds (collectively the Series 2011B Bonds). This was a private placement with Weingarten Realty Investors. Bond proceeds were used for the purpose of refunding the SRA's Series 2007A-1, Series 2007A-2 Bonds, and Series 2007 B Bonds and paying the fees and expenses of issuing the bonds. The Series 2011B Bonds do not bear interest and mature on December 15, 2039. Failure to pay the full maturity amount of any sinking fund payment is not an Event of Default under the Indenture. Any unpaid Series 2011B Bond amounts still outstanding after maturity on December 15, 2039 will no longer be owed.

Payments on the Series 2011B Bonds are subordinated to the payment of current principal and interest on the Series 2011A Bonds. The bonds accrete interest at a rate of 1.419%. The Series 2011B-1 Bonds are subject to optional and mandatory sinking fund redemption and mandatory purchase. Mandatory sinking fund redemptions began in 2011 in the amount of \$305,000 and increase annually through December 2039 to \$1,510,000.



CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 5 - LONG-TERM DEBT (CONTINUED)

Subordinate Tax Increment Refunding Revenue Bonds Series 2011B (Continued)

The Series 2011B-2 Bonds are also subject to optional and mandatory sinking fund redemption and mandatory purchase. Mandatory sinking fund redemptions began in 2011 in the amount of \$465,000 and increase annually through December 2039 to \$2,280,000. The 2011B Bonds can be optionally redeemed on any date after the Series 2011A Bonds are no longer outstanding from any Pledged Incremental Tax Revenues and on any December 15 from the Debt Service Public Improvement Fee or the SRA Public Improvement Fee, at a redemption price equal to the maturity value, subject to the following provisions. No payment will be made on the Series 2011B Bonds until (a) the Series 2011A's Reserve Fund contains an amount equal to the reserve requirement, (b) the Series 2011A Bond Payment Fund contains an amount equal to the sum of (i) three months of interest on the Series 2011A Bonds and (ii) one-fourth of the principal due on the Series 2011A Bonds in the next calendar year (c) all Agency Bond Fees and Bank Fees then due have been paid, (d) all amounts due and payable under the Bank Reimbursement Agreement, or any Interest Rate Exchange Agreement have been paid, and (vii) no Event of Default under the Indenture has occurred and is continuing. Any sinking fund amounts not paid in the current year, no longer accrete interest, and become due and payable in the subsequent period. As of December 31, 2016, \$5,820,000 of current requirements remains unpaid and therefore is due in 2017.

Projected annual debt service requirements for the outstanding Series 2011B-1 Bonds at December 31, 2016, are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2017	\$ 3,043,783	\$ 71,216	\$ 3,114,999
2018	727,534	82,466	810,000
2019	726,176	93,824	820,000
2020	720,341	104,660	825,001
2021	710,226	114,774	825,000
2022-2026	3,383,706	716,294	4,100,000
2027-2031	4,195,300	1,289,700	5,485,000
2032-2036	5,452,971	2,157,029	7,610,000
2037-2039	<u>3,066,735</u>	<u>1,463,265</u>	<u>4,530,000</u>
Total	<u>\$ 22,026,772</u>	<u>\$ 6,093,228</u>	<u>\$ 28,120,000</u>

Projected annual debt service requirements for the outstanding Series 2011B-2 Bonds at December 31, 2016, are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2017	\$ 4,607,287	\$ 107,713	\$ 4,715,000
2018	1,100,283	124,717	1,225,000
2019	1,102,547	142,453	1,245,000
2020	1,082,694	157,306	1,240,000
2021	1,067,491	172,509	1,240,000
2022-2026	5,133,270	1,086,730	6,220,000
2027-2030	6,337,114	1,947,886	8,285,000
2031-2035	8,124,212	3,215,788	11,340,000
2036-2039	<u>4,630,565</u>	<u>2,209,435</u>	<u>6,840,000</u>
Total	<u>\$ 33,185,463</u>	<u>\$ 9,164,537</u>	<u>\$ 42,350,000</u>

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 5 - LONG-TERM DEBT (CONTINUED)

Series 2011C Note Payable

Also on April 28, 2011, the SRA refinanced \$13,139,024 of Series 2007C Notes and \$2,243,698 of interest by issuing 73 promissory 2011C Notes totaling \$17,463,266. The notes are owed to the Developer. The notes accrete interest at an annual rate of 6.533%. Payments of principal and interest begin in December 2034 in the amount of \$1,525,000 and increase annually through December 2106 to \$26,420,000. These notes are payable from public improvement fee revenues. Payments of principal and interest on the notes are subordinate to the payment of the Series 2011A Bonds and the Series 2011B Bonds.

Projected annual debt service requirements for the outstanding 2011C Notes at December 31, 2016, are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2034	\$ 341,814	\$ 1,183,186	\$ 1,525,000
2035	332,432	1,247,568	1,580,000
2036	323,884	1,316,116	1,640,000
2037	315,146	1,384,854	1,700,000
2038	306,258	1,453,742	1,760,000
2039-2043	2,489,029	15,045,971	17,535,000
2044-2048	2,354,121	20,085,879	22,440,000
2049-2053	1,988,873	24,026,127	26,015,000
2054-2058	1,680,028	28,474,972	30,155,000
2059-2063	1,419,170	33,535,830	34,955,000
2064-2068	1,198,947	39,326,053	40,525,000
2069-2073	1,012,870	45,972,130	46,985,000
2074-2078	855,710	53,609,290	54,465,000
2079-2083	722,646	62,417,354	63,140,000
2084-2088	610,506	72,584,494	73,195,000
2089-2093	515,708	84,344,292	84,860,000
2094-2098	435,547	97,939,453	98,375,000
2099-2103	367,882	113,672,118	114,040,000
2104-2106	192,695	76,777,305	76,970,000
Total	<u>\$ 17,463,266</u>	<u>\$ 774,396,734</u>	<u>\$ 791,860,000</u>

Refundings

As described above, during the year ended December 31, 2011, the SRA undertook a refunding of all of its debt. In the refunding, the reacquisition price exceeded the net carrying amount of the old debt by \$9,721,880. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt.

Capital Lease Obligations

During 2014, the City entered into a capital lease for the purchase of several pieces of equipment. The equipment has a fifteen-year life and a book value of \$171,531 at December 31, 2016. This lease qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimum lease payments as of the inception date. The lease is as follows:

Lease/purchase of certain vehicles payable in annual installments of \$44,725 including principal and interest at 2.69%. Matures December 20, 2018.

\$ 85,967

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 5 - LONG-TERM DEBT (CONTINUED)

Capital Lease Obligations (Continued)

Following is a schedule of the future minimum lease payments required under this outstanding capital lease obligation:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2017	\$ 42,413	\$ 2,312	\$ 44,725
2018	<u>43,554</u>	<u>1,171</u>	<u>44,725</u>
	<u>\$ 85,967</u>	<u>\$ 3,483</u>	<u>\$ 89,450</u>

Compensated Absences

Compensated absences are expected to be liquidated with revenues of the General Fund.

NOTE 6 - LINE OF CREDIT

On December 30, 2016, the City renewed its line of credit with a bank for \$249,000 that expires December 30, 2017. Interest is a variable rate on any unpaid principal balance of the loan at the initial rate of 4.75%, based on the Wall Street Journal prime plus one percent. During the year ending December 31, 2016, the City made no draws on the line of credit.

NOTE 7 - NEW ACCOUNTING PRONOUNCEMENTS

During 2016, the City implemented the following GASB pronouncements:

GASB Statement No. 72, *Fair Value Measurement and Application*. This Statement addresses accounting and financial reporting issues related to fair value measurements. This statement provides guidance for determining a fair value measurement for financial reporting purposes and for applying fair value to certain investments and disclosures related to fair value measurements. This pronouncement resulted in expanded footnote disclosures around fair value. The City had no investments required to be reported under fair value hierarchy.

GASB Statement No. 77, *Tax Abatement Disclosures*. This Statement requires state and local governments to disclose tax abatement agreements entered by itself or other governments that reduce the reporting government's tax revenues. The reduction in tax revenues can result from an agreement between one or more governments and an individual entity in which one or more governments promise to forgo tax revenues to which they are otherwise entitled. The individual or entity promises to take specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments. Neither the City or any other government has entered into an agreement which will result in an abatement of City of Sheridan taxes.

NOTE 8 - PENSION PLANS

The City maintains the following separately administered pension plans:

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 8 - PENSION PLANS (CONTINUED)

Plan Name	Plan Type
Volunteer Firefighters' Pension Plan	Agent multiple-employer defined benefit
Statewide Defined Benefit Plan	Cost-sharing multiple-employer defined benefit plan
Statewide Hybrid Plan-Defined Benefit Component	Cost-sharing multiple-employer defined benefit plan
Paid Staff Pension Plan	Defined contribution

These defined benefit plans are administered by the Fire and Police Pension Association of Colorado ("FPPA"). They are reported in the FPPA comprehensive annual financial report (CAFR). The CAFR of the FPPA may be obtained by contacting FPPA at 5290 DTC Parkway, Suite 100, Greenwood Village, Colorado 80111-2721

*Volunteer Firefighters' Pension Plan*

*Plan Description* – The City has established the Volunteer Firefighters' Pension Plan (the "Volunteer Plan"), an agent multiple-employer defined benefit pension plan for volunteer firefighters as authorized by State of Colorado Statute. The City no longer has an active Volunteer Fire Department, so there are no active members of the Plan.

*Benefits Provided* – Any firefighter who has both attained the age of fifty and completed twenty years of active service shall be eligible for a full benefit monthly pension of \$551.05. In addition, firefighters receive \$27.55 per month for each year of service exceeding 20 years. Any firefighter who has completed ten to twenty years of active service shall be eligible for a benefit of \$27.55 for each year served.

The Volunteer Plan also provides for a lump-sum burial benefit upon the death of an active or retired firefighter. Spouses of deceased firefighters receive benefits equal to one-half those of a firefighter. Benefits are determined by the Volunteer Firefighter Pension Board.

*Contributions* – In addition to contributions from the City, the Volunteer Plan received contributions from the State in an amount not to exceed one-half mill of property tax revenue. The contributions are not actuarially determined. An actuary is used to determine the adequacy of contributions. Amounts to be contributed are determined by the City as part of its budget process. The actuarial study as of January 1, 2015, indicated that the current level of contributions to the fund, approximately \$61,194 per year, is adequate to support, on an actuarially sound basis, the prospective benefits for the present Volunteer Plan. For the year ended December 31, 2016 the City and State actual contributions of \$45,879 and \$23,194, respectively, were equal to the required contributions to the Volunteer Plan.

*State of Colorado Fire and Police Pension Association-Statewide Defined Benefit Plan*

*Plan Description* – The City contributes to a the Statewide Defined Benefit Plan ("SWDB"), a cost sharing multiple-employer defined benefit pension plan administered by the FPPA. The City's police officers had the option to join this plan or the Statewide Hybrid Plan.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 8 - PENSION PLANS (CONTINUED)

The SWDB provides retirement benefits for member and beneficiaries. Death and disability coverage is provided for plan members through the Statewide Death and Disability Plan, which is also administered by the FPPA. All police officers are members of the Statewide Death and Disability Plan.

*Plan Benefits* – The benefits requirements of plan members and the City are established by State statute. A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55.

The annual normal retirement benefit is 2% of the average of the member's highest three years' base salary of each of the credited service up to ten years, plus 2.5% of each year of service thereafter. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3% or the Consumer Price Index.

A member is eligible for an early retirement at age 50 after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5% as interest, returned as a lump sum distribution.

Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2% of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5% for each year of service thereafter.

*Plan Contributions* – Contribution rates for the SWDB plan are set by State statute. Employer contribution rates can only be amended by State statute. Member contribution rates can be amended by State statute or election of the membership.

The contribution rate is 8.5% of covered salary for all plan members and 8% for the City. Beginning 2015, member contribution rates will increase 0.5% annually through 2022 to a total of 12% percent of base salary. The City's contribution will remain at 8% resulting in a combined rate of 20% in 2022.

The City's contributions were \$144,619 for the year ended December 31, 2016.

*State of Colorado Fire and Police Pension Association-Statewide Hybrid Plan Defined Benefit Component*

*Plan Description* – The City contributes to a the Statewide Hybrid Plan Defined Benefit Component ("SWH"), a cost sharing multiple-employer pension plan administered by the FPPA. The City's police officers had the option to join this plan or the Statewide Defined Benefit Plan. This plan is comprised of two components, a defined benefit component and a money purchase component.

The SWH provides retirement benefits for member and beneficiaries. Death and disability coverage is provided for plan members through the Statewide Death and Disability Plan, which is also administered by the FPPA. All police officers are members of the Statewide Death and Disability Plan.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 8 - PENSION PLANS (CONTINUED)

*Plan Benefits* – The benefits requirements of plan members and the City are established by State statute. A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55.

The annual normal retirement benefit is 1.5% of the average of the member’s highest three years’ base salary of each of the credited service. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board’s discretion and can range from 0 to the higher of 3%.

A member is eligible for an early retirement at age 50 after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5% as interest, returned as a lump sum distribution from the Defined Benefit Component. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 1.5% of the member’s average highest three years’ base salary for each year of credited service.

*Plan Contributions* – Contribution rates for the SWH plan are set by each participating employer, but must be a least 8% of the member’s base salary. The amount allocated to the Defined Benefit Component is set annually by the FPPA Board of Directors. Excess contributions fund the Money Purchase Component of the Plan. The Defined Benefit Component contribution rate is 12.5%.

The City’s contributions were \$7,070 for the year ended December 31, 2016.

All Defined Benefit Plans

*Employees Covered by Benefit Terms* – Employee membership data related to the Volunteer Firefighters’ Pension Plan, as of January 1, 2015 was as follows:

Retirees and beneficiaries currently receiving benefits	20
Terminated employees entitled to but not yet receiving benefits	<u>1</u>
Total	<u><u>21</u></u>

*Pension Assets and Liabilities* – At December 31, 2016, the Volunteer Plan reported a net pension liability of \$473,295. The net pension liability was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2015.

At December 31, 2016, the City reported an asset of \$6,095 for its proportionate share of the SWDB net pension asset. The net pension asset was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2015. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At December 31, 2015, the City's proportion was 0.3457%, which was a decrease of 0.0021% from its proportion measured as of December 31, 2014.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 8 - PENSION PLANS (CONTINUED)

At December 31, 2016, the City reported an asset of \$92,620 for its proportionate share of the SWH net pension asset. The net pension asset was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2015. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At December 31, 2015, the City's proportion was .8793%, which was a decrease of .3439% from its proportion measured as of December 31, 2014.

*Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resource.* For the year ended December 31, 2016, the City recognized revenue of \$22,675 related to the Volunteer Plan, \$51,056 related to the SWDB and \$22,487 related to the SWH.

In addition, the City reported deferred outflows of resources and deferred inflows of resources from the following sources for each plan:

	<u>Deferred Outflow of Resources</u>	<u>Deferred Inflows of Resources</u>
<u>Volunteer Plan</u>		
Net difference between projected and actual earnings on Plan investments	\$ 19,037	0
City contributions subsequent to the measurement date	<u>41,000</u>	<u>0</u>
Total	<u>\$ 60,037</u>	<u>\$ 0</u>
	<u>Deferred Outflow of Resources</u>	<u>Deferred Inflows of Resources</u>
<u>SWDB</u>		
Differences between expected and actual experience	\$ 49,294	\$ 7,196
Net difference between projected and actual earnings on Plan investments	310,207	
Changes in assumptions	95,735	0
Changes in proportion and differences between City contributions and proportionate share of contributions	4,924	0
City contributions subsequent to the measurement date	<u>144,619</u>	<u>0</u>
Total	<u>\$ 604,779</u>	<u>\$ 7,196</u>

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 8 - PENSION PLANS (CONTINUED)

	Deferred Outflow of Resources	Deferred Inflows of Resources
<u>SWH</u>		
Differences between expected and actual experience	\$ 27,712	\$ 0
Net difference between projected and actual earnings on Plan investments	19,340	0
Changes in assumptions	4,889	0
Changes in proportion and differences between City contributions and proportionate share of contributions	60,046	0
City contributions subsequent to the measurement date	7,070	0
Total	\$ 119,057	\$ 0

The City's contributions subsequent to the measurement date, \$41,000 for the volunteer plan, \$144,619 for the SWDB plan, and \$7,070 for the SWH Plan and will be recognized as a reduction of the net pension liability in the year ending December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year ending December 31:	Volunteer	SWDB	SWH
2017	\$ 5,006	\$ 94,975	\$ 17,129
2018	5,006	94,975	17,129
2019	5,005	94,975	17,129
2020	4,020	87,284	16,724
2021	0	15,501	12,192
Thereafter	0	65,254	31,684

Actuarial Assumptions. The significant actuarial assumptions used to measure the total pension liability are as follows. For the SWDB and the SWH the inflation rate was changed from 3% to 2.5% for the January 1, 2016 valuation.

	Volunteer	SWDB	SWH
Measurement date	Dec. 31, 2015	Dec. 31, 2015	Dec. 31, 2015
Actuarial valuation date	January 1, 2015	January 1, 2016	January 1, 2016
Actuarial cost method	Entry age normal	Entry age normal	Entry age normal
Amortization method	Level percentage of payroll, open	Level percentage of payroll, open	Level percentage of payroll, open
Remaining amortization period	17 years	30 years	30 years
Asset valuation method	5 year smoothed market	5 year smoothed market	5 year smoothed market
Inflation	3.00%	2.5%	2.5%
Salary increases	N/A	4.0%-14.0%	4.0%-14.0%
Investment rate of return	7.50%	7.50%	7.50%



CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 8 - PENSION PLANS (CONTINUED)

For the Volunteer Plan mortality Pre and Post-retirement: RP-2000 Combined Mortality Table with Blue Collar adjustment, and pre-retirement 40% multiplier for off-duty mortality. Disabled retirement: RP-2000 Disabled Mortality Table for males and females. All tables projected with Scale AA. For SWDB and SWH Plans mortality The RP-2000 Combined Mortality Table with Blue Collar Adjustment, projected with Scale AA, 40% multiplier for off-duty mortality is used in the valuation for off-duty mortality of active members. On-duty related mortality is assumed to be 0.00020 per year for all members. The RP-2000 Combined Mortality Table with Blue Collar Adjustment, projected with Scale AA is used in the projection of post-retirement benefits.

For the SWDB and SWH plans, FPPA's Board of Directors, reviews it economic and demographic actuarial assumptions. This last happened in 2011. The assumptions changes were effective for actuarial valuations beginning January 1, 2012. The actuarial assumptions impacted actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used. The date the new actuarial assumptions were effective for benefit purposes was October 1, 2012. Effective for the January 1, 2013 valuations, the Board adopted a five-year smoothing methodology in the determination of the actuarial value of assets. Beginning in the January 1, 2014 valuations, the married assumption for active members was increased from 80% to 85% to reflect the passage of the Colorado Civil Unions Act.

For all three plans, the long-term expected rate of return on investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Global Equity	37.0%	6.5%
Equity Long/Short	10.0%	4.7%
Illiquid Alternatives	20.0%	8.0%
Fixed Income	16.0%	1.5%
Absolute Return	11.0%	4.1%
Managed Futures	4.0%	3.0%
Cash	2.0%	0.0%

*Discount Rate* – The discount rate used to measure the total pension liability was 7.5%. The projection of cash flows used to determine the discount rate assumed that, where applicable, employer, employee and state contributions will be made at the current contribution rate and will also be made at the current statutorily required or actuarially determined rates. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Changes in Department's Net Pension Liability* – Changes in the Department's net pension liability for the Volunteer Plan for the year ended December 31, 2016 were as follows:

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 8 - PENSION PLANS (CONTINUED)

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liabilities
	[a]	[b]	[a] - [b]
<u>Volunteer Plan</u>			
Balance, December 31, 2015	\$ 857,432	\$ 379,560	\$ 477,872
Changes for the year:			
Interest	60,574	0	60,574
Net investment income	0	6,779	(6,779)
Contributions - employer	0	38,000	(38,000)
Benefit payments including refunds of employee contributions	(101,394)	(101,394)	0
Administrative expense		(2,822)	2,822
State of Colorado supplemental discretionary payment		23,194	(23,194)
Net changes	(40,820)	(36,243)	(4,577)
Balance, December 31, 2016	\$ 816,612	\$ 343,317	\$ 473,295

*Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate* – The following presents the City's net pension liability or the City's proportionate share of the net pension liability calculated using the discount rate of 7.5 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5 percent) or 1-percentage-point higher (8.5 percent) than the current rate:

	Discount rate	Volunteer Plan	SWDB	SWH
1% decrease	6.5%	\$ 532,944	\$ 853,705	\$ (53,634)
Current discount rate	7.5%	473,295	(6,095)	(92,620)
1% increase	8.5%	421,222	(719,268)	(125,204)

Paid Staff Pension Plan

*Plan Description* – The City provides pension benefits for its employees through a defined contribution plan. All employees of the City except Sworn Officers are eligible to participate in the plan. Employees are eligible to participate following completion of 12 months of service. The City's contributions vest based on a three-year cliff vesting schedule. Forfeitures are used to reduce employer or matching contributions. There were no forfeitures during 2016. Plan assets are held at Massachusetts Mutual Life Insurance Company.

*Funding Policy* – The plan requires that the City contribute an amount equal to 4.0% of the employee's gross annual salary. The City contributions to the Plan for the year ending December 31, 2016 were \$20,717 equal to the required contribution.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 9 - RISK MANAGEMENT

The City is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For these risks of loss, the City is a member of the Colorado Intergovernmental Risk Sharing Agency (CIRSA), a separate and independent governmental and legal entity formed by intergovernmental agreement by member municipalities pursuant to the provision of 24-10-115.5, Colorado Revised Statutes and Colorado Constitution, Article XIV, Section 18(2).

The purposes of CIRSA are to provide members defined liability and property coverage and to assist members to prevent and reduce losses and injuries to municipal property and to persons or property which might result in claims being made against members of CIRSA, their employees and officers. It is the intent of the members of CIRSA to create an entity in perpetuity which will administer and use funds contributed by the members to defend and indemnify, in accordance with the bylaws, any members of CIRSA. It is also the intent of the members to have CIRSA provide continuing stability and availability of needed coverage at reasonable costs. All income and assets of CIRSA shall be at all times dedicated to the exclusive benefit of its members.

During 2013, the City entered into a level funding policy for its health insurance with a third party insurance company. The Colorado Division of Insurance considers this to be a self-funded medical plan. The City is responsible for the first \$20,000 of claims for each covered individual. The City funds claims by paying the maximum monthly claim liability as defined by the policy. At the end of the plan year, December 31, if the maximum monthly claim liability exceeds the amount of actual claims paid, that surplus (minus adjustments for the terminal fund account) is divided 33% to the insurance company and the City receives a credit on the following year's premiums for 67% of the surplus. If the amount of actual claims paid exceeds the maximum monthly claim liability the City has no additional liability to the insurance company. For the policy year ended December 31, 2016 the City will receive a credit related to the 2017 premium of \$651. If the contract were to terminate the City is responsible to pay a terminal attachment factor to cover the incurred but not reported claims at that date. Management believes that terminal attachment factor is fully funded as the Terminal Fund on Account with the insurance company is \$27,729 at December 31, 2016. For the year ended December 31, 2016, the City's maximum monthly claim liability totaled \$251,903. Claims incurred against this amount totaled \$242,260.

NOTE 10 - COMMITMENTS AND CONTINGENCIES

TABOR Amendment

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue increases, spending abilities, and other specific requirements of state and local government.

In November 1999, voters within the City authorized the retention of any funds collected by the City during 2000, 2001, 2002 and 2003, notwithstanding the provisions of the Amendment, subject to the express condition that any such funds will be used solely for the purpose of street construction, maintenance, or repair.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 10 - COMMITMENTS AND CONTINGENCIES (CONTINUED)

In November 2004, voters within the City authorized the retention of all revenues received from any source during the 2004 budget year and each budget year thereafter that are in excess of the revenue and fiscal year spending limits that would otherwise apply under Article X, Section 20 of the Colorado Constitution or any other law. Management believes the City is in compliance with Amendment.

The City has established an emergency reserve, representing 3% of qualifying expenditures, as required by the Amendment. At December 31, 2016, the emergency reserve of \$489,563 was recorded as a reservation of fund balance in the General Fund.

The SRA is not subject to the TABOR amendment. See *Olsen v City of Golden*, 53 p.3d.747 (Colo. App 2002) certiorari denied. In addition, the Housing Authority believes it is exempt from TABOR.

Environmental Remediation – SRA

A large portion of the property included the urban renewal area (the “site”) consisted of landfills and junk yards in addition to a medical transfer station, various businesses that generated hazardous wastes, vehicle repair facilities, and petroleum service stations, all or some of which may have resulted in contamination of the site. Above and below ground storage tanks were discovered on the site. Contaminants from various off-site commercial/industrial activities have or may have migrated or may migrate in the future onto the site. As a result of historic on and off-site operations, a variety of contaminants have been documented or is suspected to be present at the site.

The developer submitted a voluntary cleanup plan application (the “plan”) for the site to the Colorado Department of Public Health and Environment (the CDPHE”). The plan contained several sub-plans that addressed materials removal, vapor intrusion and accumulation issues, and operations. The plan and related modifications have been approved by CDPHE.

While some municipal waste material was excavated and disposed of off-site, municipal waste and other waste materials and contaminants remain on-site. Every owner, tenant, or occupant, within the mitigated zone, is required to design and construct a vapor intrusion mitigation system to address concerns related to methane gas produced by the remaining decomposing material.

In addition, the plan did not address remediation of groundwater contamination existing on the site. The developer anticipates that the remediation efforts will take several years and will require additional CDPHE extensions to the plan.

The developer and related entities have jointly and severally agreed to indemnify the owners of the Series 2011A Bonds, through the Trustee, from certain losses that might be incurred as a result of claims arising under certain environmental laws. In addition, the developer has obtained two environmental insurance policies covering potential liabilities associated with the development of the site, including a Pollution Legal Liability policy in the amount of \$40 million and a Contractor’s Pollution Liability policy in the amount of \$10 million.

Employment Contracts

The City has entered into an employment agreement. Under the terms of the agreement, if the employee is terminated, but not for cause, severance payments equal to approximately 6 month’s salary are due under the contract.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 10 - COMMITMENTS AND CONTINGENCIES (CONTINUED)

Construction Contracts

At December 31, 2016, the City had entered into construction contracts totaling \$4,670,688. Also at December 31, 2016 the remaining amounts to be expended on these contracts is \$1,271,100.

NOTE 11 - NET POSITION

At December 31, 2016, the Sheridan Redevelopment Agency had a net position of (\$132,787,525). As a result the City had a net position of (\$100,337,858). As more fully described in Note 5, the debt of the SRA was refinanced in 2011. However, the ability of the SRA to meet future debt service payments is dependent upon the ability of the River Point Project to generate future sufficient tax increment revenues and public improvement fees, the ability to the developer to reach agreements with additional retail tenants for the River Point Project, and the ability of the developer and related entities to meet debt service guarantees.

NOTE 12 - INTERNAL BALANCES

The following are the balances owed between funds and between the primary government and its component units as of December 31, 2016. All balances are expected to be repaid within one year.

	<u>Due From</u> <u>Other Funds</u>	<u>Due To</u> <u>Other Funds</u>
General Fund	\$ 2,012,703	\$ 0
Conservation Trust Fund	0	71
County Open Space Fund	0	5,696
Capital Improvement Fund	0	1,985,294
Storm Water Fund	0	11,722
Net Primary Government	2,012,703	2,002,783
Component Unit:		
Sheridan Redevelopment Agency	0	9,920
Totals	\$ 2,012,703	\$ 2,012,703

During the year ended December 31, 2016, the Sheridan Redevelopment Agency transferred \$916,572 to the General Fund as reimbursement for services provided by the City to the SRA. In addition, the General Fund transferred \$702,191 to the Capital Projects Fund for its operations.

NOTE 13 - PENDING LITIGATION

The City is a defendant in various lawsuits arising in the normal course of business and covered by insurance. In the aggregate, these claims seek monetary damages in significant amounts. While the City vigorously defends its positions, the outcome of the claims cannot be determined at this time. Accordingly a loss contingency has not been recorded for any of the claims.

CITY OF SHERIDAN, COLORADO  
NOTES TO FINANCIAL STATEMENTS

NOTE 14 - SALES TAX ABATEMENTS

During the fiscal year ended December 31, 2015, the City entered into an annexation agreement with a retailer. As part of this agreement, the City will rebate 50% of the uncommitted sales tax revenues generated by the retailer for either a period of 60 months or until the amount rebated totals \$170,000. Also as part of this agreement, the City waived the annexation application, rezoning, site development plan and minor subdivision fees. At December 31, 2016, all \$170,000 of abatements have been recognized. For the year ended December 31, 2016, the City paid or accrued sales tax rebates totaling \$88,971.

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF SHERIDAN, COLORADO  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
YEAR ENDED DECEMBER 31, 2016  
With Comparative Totals for December 31, 2015

	2016		Variance with Final Budget	2015	
	Budget Original and Final	Actual		Actual	Actual
<u>Revenues</u>					
Taxes	\$ 5,237,275	\$ 5,904,050	\$ 666,775	\$ 5,568,786	
Licenses	348,007	414,140	66,133	383,800	
Intergovernmental	421,939	147,750	(274,189)	173,567	
Charges for services	294,356	361,221	66,865	258,281	
Fines and forfeitures	1,345,930	1,523,984	178,054	1,381,927	
Investment earnings	1,878	15,831	13,953	4,050	
Other income	<u>827,911</u>	<u>882,515</u>	<u>54,604</u>	<u>857,699</u>	
Total Revenues	<u>8,477,296</u>	<u>9,249,491</u>	<u>772,195</u>	<u>8,628,110</u>	
<u>Expenditures</u>					
<u>Current</u>					
General Government					
General government	438,486	412,990	25,496	429,464	
City clerk	163,737	142,143	21,594	123,606	
Victims advocate	89,329	72,701	16,628	74,700	
Municipal court	240,096	260,820	(20,724)	234,370	
Legislative	<u>213,019</u>	<u>179,683</u>	<u>33,336</u>	<u>219,296</u>	
Total General Government	<u>1,144,667</u>	<u>1,068,337</u>	<u>76,330</u>	<u>1,081,436</u>	
Public Safety					
Police	4,131,216	4,024,519	106,697	3,894,439	
Fire	<u>1,956,144</u>	<u>1,956,145</u>	<u>(1)</u>	<u>1,917,792</u>	
Total Public Safety	<u>6,087,360</u>	<u>5,980,664</u>	<u>106,696</u>	<u>5,812,231</u>	
Public Works	753,418	661,282	92,136	656,855	
Community Development	491,992	465,055	26,937	421,235	
Non-Departmental	361,676	373,055	(11,379)	375,932	
Capital Equipment and Projects	79,418	0	79,418	0	
Debt Service					
Current payments	<u>381,500</u>	<u>176,950</u>	<u>204,550</u>	<u>174,122</u>	
Total Expenditures	<u>9,300,031</u>	<u>8,725,343</u>	<u>574,688</u>	<u>8,521,811</u>	
Excess (deficiency) of revenues over (under) expenditures	<u>(822,735)</u>	<u>524,148</u>	<u>1,346,883</u>	<u>106,299</u>	
Other financing sources (uses)					
Proceeds from issuance of debt	200,000	0	(200,000)	0	
Transfer in	916,588	916,572	(16)	890,928	
Transfer out	<u>(576,615)</u>	<u>(702,191)</u>	<u>(125,576)</u>	<u>(609,392)</u>	
Total other financing sources (uses)	<u>539,973</u>	<u>214,381</u>	<u>(325,592)</u>	<u>281,536</u>	
Net changes in fund balance	<u>\$ (282,762)</u>	738,529	<u>\$ 1,021,291</u>	387,835	
Fund Balance, Beginning of Year		<u>2,670,161</u>		<u>2,282,326</u>	
Fund Balance, Ending		<u>\$ 3,408,690</u>		<u>\$ 2,670,161</u>	

The accompanying notes are an integral part of these financial statements.



CITY OF SHERIDAN, COLORADO  
BUDGETARY COMPARISON SCHEDULE  
SHERIDAN REDEVELOPMENT AGENCY FUND  
YEAR ENDED DECEMBER 31, 2016  
With Comparative Totals for December 31, 2015

	<u>2016</u>			Variance	<u>2015</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>with Final</u>	
	<u>Budget</u>	<u>Budget</u>		<u>Budget</u>	<u>Actual</u>
<u>Revenues</u>					
Taxes	\$7,217,118	\$7,719,080	\$7,545,860	\$ (173,220)	\$ 6,368,266
Investment earnings	2,650	7,241	12,274	5,033	6,431
Public Improvement fees	<u>2,321,628</u>	<u>2,347,010</u>	<u>2,449,100</u>	<u>102,090</u>	<u>2,261,733</u>
Total Revenues	<u>9,541,396</u>	<u>10,073,331</u>	<u>10,007,234</u>	<u>(66,097)</u>	<u>8,636,430</u>
<u>Expenditures</u>					
<u>General Government</u>					
General government	184,952	196,452	174,930	21,522	135,673
Redevelopment project	97,746	97,746	96,362	1,384	95,393
Debt service	8,238,349	8,685,016	8,535,021	149,995	7,055,491
Contingency	<u>50,000</u>	<u>120,000</u>	<u>0</u>	<u>120,000</u>	<u>0</u>
Total Expenditures	<u>8,571,047</u>	<u>9,099,214</u>	<u>8,806,313</u>	<u>292,901</u>	<u>7,286,557</u>
Excess of revenues over expenditures	970,349	974,117	1,200,921	226,804	1,349,873
<u>Other financing sources (uses)</u>					
Transfer out	<u>(9,16,572)</u>	<u>(916,572)</u>	<u>(916,572)</u>	<u>0</u>	<u>(890,928)</u>
Changes in fund balance	<u>\$ 53,777</u>	<u>\$ 57,545</u>	284,349	<u>\$ 226,804</u>	458,945
Fund Balance, Beginning of Year			<u>10,425,331</u>		<u>9,966,386</u>
Fund Balance, Ending			<u>\$10,709,680</u>		<u>\$ 10,425,331</u>

The accompanying notes are an integral part of these financial statements.

CITY OF SHERIDAN, COLORADO  
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
VOLUNTEER PENSION TRUST FUND  
 LAST 10 FISCAL YEARS\*

Measurement period ending December 31,	<u>2016</u>	<u>2015</u>
<u>Total Pension Liability</u>		
Change in benefit terms	\$ 0	\$ 27,371
Interest	60,574	61,997
Difference between expected and actual experience	0	(4,472)
Benefit payments including refunds of employee contributions	<u>(101,394)</u>	<u>(106,251)</u>
Net changes	(40,820)	(21,355)
Total pension liability-beginning	<u>857,432</u>	<u>878,787</u>
Total pension liability-ending	<u>\$ 816,612</u>	<u>\$ 857,432</u>
 <u>Plan Fiduciary Net Position</u>		
Net investment income	\$ 6,779	\$ 23,640
Contributions - employer	38,000	35,000
Benefit payments including refunds of employee contributions	(101,394)	(106,251)
Administrative expense	(2,822)	(936)
State contributions	<u>23,194</u>	<u>23,194</u>
Net changes	(36,243)	(25,353)
Plan fiduciary net position - beginning	<u>379,560</u>	<u>404,913</u>
Plan fiduciary net position-ending	<u>\$ 343,317</u>	<u>\$ 379,560</u>
 Net pension liability – ending	473,295	477,872
 Plan fiduciary net position as a percentage of total pension liability	42.04%	44.27%
 Covered employee payroll	N/A	N/A
 Net pension liability as percentage of covered employee payroll	N/A	N/A

\*Fiscal year 2015 was the first year of implementation, therefore only available years are shown.

CITY OF SHERIDAN, COLORADO  
SCHEDULE OF CONTRIBUTIONS  
VOLUNTEER PENSION TRUST FUND  
 LAST 10 FISCAL YEARS\*

Measurement period ending December 31,	<u>2016</u>	<u>2015</u>
Actuarially determined contribution	\$ 45,879	\$ 45,879
Actual contribution	<u>61,194</u>	<u>58,194</u>
Contribution excess	<u>\$ (15,315)</u>	<u>\$ (12,315)</u>
 Covered payroll	 N/A	 N/A
 Actual contribution as a percentage of covered employee payroll	 N/A	 N/A

\*Fiscal year 2015 was the first year of implementation, therefore only available years are shown.

CITY OF SHERIDAN, COLORADO  
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF NET PENSION  
LIABILITY  
STATEWIDE DEFINED BENEFIT PLAN  
LAST 10 FISCAL YEARS\*

Reporting Fiscal Year Measurement Date:	<u>2016</u> <u>2015</u>	<u>2015</u> <u>2014</u>	<u>2014</u> <u>2013</u>
City's proportion (percentage) of the collective net pension liability	0.3457%	0.3436%	0.3531%
City's proportionate share of the collective net pension liability (asset)	\$ (6,095)	\$ (387,777)	\$ (315,695)
Covered-employee payroll	1,681,663	1,545,175	1,533,450
City's proportionate share of the net pension asset as a percentage of its covered-employee payroll	.36%	25.10%	20.59%
Plan fiduciary net pension as a percentage of the total pension asset	100.10%	106.80%	105.80%

\*Fiscal year 2013 was the first year of implementation, therefore only available years are shown.

CITY OF SHERIDAN, COLORADO  
SCHEDULE OF THE CITY'S CONTRIBUTIONS AND RELATED RATIOS  
STATEWIDE DEFINED BENEFIT PLAN  
 LAST 10 FISCAL YEARS\*

Reporting period ending December 31,	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Statutorily required contributions	\$ 144,619	\$ 134,533	\$ 123,614	\$ 122,676
Contributions in relation to the statutorily required contributions	<u>144,619</u>	<u>134,533</u>	<u>123,614</u>	<u>122,676</u>
Contribution deficiency (excess)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Covered-employee payroll	<u>1,807,735</u>	<u>1,681,663</u>	<u>1,545,175</u>	<u>1,533,450</u>
Contribution as a percentage of covered employee payroll	8%	8%	8%	8%

\*Fiscal year 2013 was the first year of implementation, therefore only available years are shown.

CITY OF SHERIDAN, COLORADO  
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF NET PENSION  
LIABILITY  
STATEWIDE HYBRID BENEFIT PLAN  
LAST 10 FISCAL YEARS\*

Reporting Fiscal Year Measurement Date:	<u>2016</u> <u>2015</u>	<u>2015</u> <u>2014</u>	<u>2014</u> <u>2013</u>
City's proportion (percentage) of the collective net pension liability	.8793%	1.2232%	1.5005%
City's proportionate share of the collective net pension liability (asset)	\$ (92,620)	\$ (145,070)	\$ (153,056)
Covered-employee payroll	141,375	189,275	242,650
City's proportionate share of the net pension asset as a percentage of its covered-employee payroll	65.51%	76.65%	63.08%
Plan fiduciary net pension as a percentage of the total pension liability	129.44%	140.60%	139.00%

\*Fiscal year 2013 was the first year of implementation, therefore only available years are shown.

CITY OF SHERIDAN, COLORADO  
SCHEDULE OF THE CITY'S CONTRIBUTIONS AND RELATED RATIOS  
LIABILITY  
STATEWIDE HYBRID BENEFIT PLAN  
LAST 10 FISCAL YEARS\*

Reporting period ending December 31,	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Statutorily required contributions	\$ 7,070	\$ 11,310	\$ 15,142	\$ 19,412
Contributions in relation to the statutorily required contributions	<u>7,070</u>	<u>11,310</u>	<u>15,142</u>	<u>19,412</u>
Contribution deficiency (excess)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Covered-employee payroll	88,379	141,375	189,275	242,650
Contribution as a percentage of covered employee payroll	8%	8%	8%	8%

\*Fiscal year 2013 was the first year of implementation, therefore only available years are shown.

OTHER SUPPLEMENTARY INFORMATION  
COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES



CITY OF SHERIDAN, COLORADO  
COMBINING BALANCE SHEET-  
NONMAJOR GOVERNMENTAL FUNDS  
DECEMBER 31, 2016

With Comparative Totals for December 31, 2015

	<u>Special Revenue Funds</u>			
	Conservation	Arapahoe	<u>Total</u>	
	Trust Fund	County Open Space Fund	<u>2016</u>	<u>2015</u>
<u>Assets</u>				
Cash and investments	\$ 129,990	\$ 143,090	\$ 273,080	\$ 721,904
Intergovernmental receivables	<u>0</u>	<u>350,000</u>	<u>350,000</u>	<u>0</u>
Total Assets	<u>\$ 129,990</u>	<u>\$ 493,090</u>	<u>\$ 623,080</u>	<u>\$ 721,904</u>
<u>Liabilities and Fund Balance</u>				
<u>Liabilities</u>				
Accounts payable	\$ 0	\$ 350,000	\$ 350,000	\$ 378,442
Unearned revenue	0	30,245	30,245	34,717
Due to other funds	<u>71</u>	<u>5,696</u>	<u>5,767</u>	<u>9,294</u>
Total Liabilities	<u>71</u>	<u>385,941</u>	<u>386,012</u>	<u>422,453</u>
<u>Fund Balance</u>				
Restricted for parks and open space	<u>129,919</u>	<u>107,149</u>	<u>237,068</u>	<u>299,451</u>
Total Fund Balance	<u>129,919</u>	<u>107,149</u>	<u>237,068</u>	<u>299,451</u>
Total Liabilities and Fund Balance	<u>\$ 129,990</u>	<u>\$ 493,090</u>	<u>\$ 623,080</u>	<u>\$ 721,904</u>

See the accompanying Independent Auditors' Report.

CITY OF SHERIDAN, COLORADO  
COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
YEAR ENDED DECEMBER 31, 2016  
With Comparative Totals for the Year Ended December 31, 2015

	<u>Special Revenue Funds</u>			
	Conservation	Arapahoe	<u>Total</u>	
	Trust Fund	County Open Space Fund	<u>2016</u>	<u>2015</u>
<u>Revenues</u>				
Intergovernmental	\$ 44,570	\$ 587,843	\$ 632,413	\$ 262,660
Investment earnings	734	1,360	2,094	1,339
Total Revenues	<u>45,304</u>	<u>589,203</u>	<u>634,507</u>	<u>263,999</u>
<u>Expenditures</u>				
Parks, recreation and open space	4,441	6,308	10,749	51,679
Capital outlay	<u>0</u>	<u>686,141</u>	<u>686,141</u>	<u>715,462</u>
Total Expenditures	<u>4,441</u>	<u>692,449</u>	<u>696,890</u>	<u>767,141</u>
Changes in fund balance	40,863	(103,246)	(62,383)	(503,142)
Fund Balance, Beginning	<u>89,056</u>	<u>210,395</u>	<u>299,451</u>	<u>802,593</u>
Fund Balance, Ending	<u>\$ 129,919</u>	<u>\$ 107,149</u>	<u>\$ 237,068</u>	<u>\$ 299,451</u>

See the accompanying Independent Auditors' Report.

CITY OF SHERIDAN, COLORADO  
BUDGETARY COMPARISON SCHEDULE -  
CONSERVATION TRUST FUND  
YEAR ENDED DECEMBER 31, 2016

With Comparative Totals for the Year Ended December 31, 2015

	<u>Original and Final Budget</u>	<u>2016 Actual</u>	<u>Variance with Final Budget</u>	<u>2015 Actual</u>
<u>Revenues</u>				
Intergovernmental	\$ 32,822	\$ 44,570	\$ 11,748	\$ 36,137
Investment earnings	<u>300</u>	<u>734</u>	<u>434</u>	<u>256</u>
Total Revenues	<u>33,122</u>	<u>45,304</u>	<u>12,182</u>	<u>36,393</u>
<u>Expenditures</u>				
Capital outlay	0	0	0	230,225
Parks, recreation and open space	<u>16,000</u>	<u>4,441</u>	<u>11,559</u>	<u>3,591</u>
Total Expenditures	<u>16,000</u>	<u>4,441</u>	<u>11,559</u>	<u>233,816</u>
Changes in fund balance	<u>\$ 17,122</u>	40,863	<u>\$ 23,741</u>	(197,423)
Fund Balance, Beginning		89,056		133,396
Budget to GAAP reconciling items				
2015 contractual expenditures		<u>0</u>		<u>(153,083)</u>
Fund Balance, Ending		<u>\$ 129,919</u>		<u>\$ 89,056</u>

See the accompanying Independent Auditors' Report.

CITY OF SHERIDAN, COLORADO  
BUDGETARY COMPARISON SCHEDULE -  
ARAPAHOE COUNTY OPEN SPACE FUND  
YEAR ENDED DECEMBER 31, 2016

With Comparative Totals for the Year Ended December 31, 2015

	2016			Variance with Final Budget	2015
	Original Budget	Final Budget	Actual		Actual
<u>Revenues</u>					
Intergovernmental	\$ 150,000	\$ 598,444	\$ 587,843	\$ (10,601)	\$ 226,523
Investment earnings	500	500	1,360	860	1,083
Total Revenues	150,500	598,944	589,203	(9,741)	227,606
<u>Expenditures</u>					
Intergovernmental expenditures	0	0	0	0	48,088
Parks, recreation and open space	15,000	15,000	6,308	8,692	0
Capital outlay	275,000	723,444	686,141	37,303	638,320
Total Expenditures	290,000	738,444	692,449	45,995	686,408
Changes in fund balance	\$ (139,500)	\$ (139,500)	(103,246)	\$ 36,254	(458,802)
Fund Balance, Beginning			210,395		669,197
Funs Balance, Ending			\$ 107,149		\$ 210,395

See the accompanying Independent Auditors' Report.

CITY OF SHERIDAN, COLORADO  
BUDGETARY COMPARISON SCHEDULE -  
CAPITAL IMPROVEMENT FUND  
YEAR ENDED DECEMBER 31, 2016

With Comparative Totals for the Year Ended December 31, 2015

	2016			Variance With Final Budget	2015
	Original Budget	Final Budget	Actual		Actual
<u>Revenue</u>					
Intergovernmental	\$ 2,117,992	\$ 2,117,992	\$ 1,933,557	\$ (184,435)	\$ 184,435
Investment earnings	<u>750</u>	<u>750</u>	<u>95,028</u>	<u>94,278</u>	<u>1,318</u>
Total Revenues	<u>2,118,742</u>	<u>2,118,742</u>	<u>2,028,585</u>	<u>(90,157)</u>	<u>185,753</u>
<u>Expenditures</u>					
General government	35,000	35,000	24,715	10,285	18,471
Police	95,000	95,000	84,380	10,620	23,511
Public Works	0	0	0	0	35,710
Capital Outlay	3,144,173	11,144,173	6,856,343	4,287,830	784,688
Debt Service					
Principal	41,302	41,302	41,302	0	40,220
Interest	3,424	3,424	3,424	0	4,505
Bond issuance costs	<u>0</u>	<u>293,001</u>	<u>178,476</u>	<u>114,525</u>	<u>0</u>
Total Expenditures	<u>3,318,899</u>	<u>11,611,900</u>	<u>7,188,640</u>	<u>4,423,260</u>	<u>907,105</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,200,157)</u>	<u>(9,493,158)</u>	<u>(5,160,055)</u>	<u>4,333,103</u>	<u>(721,352)</u>
<u>Other financing sources:</u>					
Bond premium	0	2,243,000	2,217,335	(25,665)	0
Bond proceeds	0	18,050,000	17,980,000	(70,000)	0
Insurance proceeds	0	0	22,708	22,708	36,129
Operating transfers in	<u>576,615</u>	<u>576,615</u>	<u>702,191</u>	<u>125,576</u>	<u>609,392</u>
Total other financing sources	<u>576,615</u>	<u>20,869,615</u>	<u>20,922,234</u>	<u>52,619</u>	<u>645,521</u>
Changes in fund balance	<u>\$ (623,542)</u>	<u>\$ 11,376,457</u>	15,762,179	<u>\$ 4,385,722</u>	(75,831)
Fund Balance, Beginning			<u>836,277</u>		<u>912,108</u>
Fund Balance, Ending			<u>\$ 16,598,456</u>		<u>\$ 836,277</u>

See the accompanying Independent Auditors' Report.

CITY OF SHERIDAN, COLORADO  
STATEMENT OF REVENUES, EXPENSES, -  
AND CHANGES IN NET POSITION- BUDGET AND ACTUAL  
DEBT SERVICE FUND  
YEAR ENDED DECEMBER 31, 2016  
With Comparative Totals for the Year Ended December 31, 2015

	2016			Variance With Final Budget	2015
	Original Budget	Final Budget	Actual		Actual
<u>Revenue</u>					
Taxes	\$ 0	\$ 1,600,411	\$ 1,599,335	\$ (1,076)	\$ 0
Investment earnings	<u>0</u>	<u>500</u>	<u>2,828</u>	<u>2,328</u>	<u>0</u>
Total Revenues	<u>0</u>	<u>1,600,911</u>	<u>1,602,163</u>	<u>1,252</u>	<u>0</u>
<u>Expenditures</u>					
General government	0	27,717	14,599	13,118	0
Debt service					
Principal	0	655,000	680,000	(25,000)	0
Interest	0	494,052	458,497	35,555	0
Contingency	<u>0</u>	<u>100,000</u>	<u>0</u>	<u>100,000</u>	<u>0</u>
Total Expenditures	<u>0</u>	<u>1,276,769</u>	<u>1,153,096</u>	<u>123,673</u>	<u>0</u>
Changes in fund balance	<u>\$ 0</u>	<u>\$ 324,142</u>	449,067	<u>\$ 124,925</u>	0
Fund Balance, Beginning			<u>0</u>		<u>0</u>
Fund Balance, Ending			<u>\$ 449,067</u>		<u>\$ 0</u>

See the accompanying Independent Auditors' Report.

CITY OF SHERIDAN, COLORADO  
STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN FUND BALANCE-BUDGET AND ACTUAL – NON GAAP BASIS  
STORM WATER FUND  
YEAR ENDED DECEMBER 31, 2016  
With Comparative Totals for the Year Ended December 31, 2015

	<u>Original And Final Budget</u>	<u>2016 Actual</u>	<u>Variance with Final Budget</u>	<u>2015 Actual</u>
<u>Operating Revenue</u>				
User changes and fees	\$ 71,500	\$ 69,953	\$ (1,547)	\$ 70,377
Interest income	<u>300</u>	<u>1,160</u>	<u>860</u>	<u>321</u>
Total Operating Revenues	<u>71,800</u>	<u>71,113</u>	<u>(687)</u>	<u>70,698</u>
<u>Operating Expenses</u>				
Storm water operations	<u>183,232</u>	<u>82,297</u>	<u>100,935</u>	<u>71,552</u>
Operating income (loss)	<u>\$ (111,432)</u>	(11,184)	<u>\$ 100,248</u>	(854)
Net Position, Beginning		228,508		232,928
Budget to GAAP reconciling items:				
Depreciation		<u>(5,302)</u>		<u>(3,566)</u>
Net Position, Ending		<u>\$ 212,022</u>		<u>\$ 228,508</u>

See the accompanying Independent Auditors' Report.

OTHER SUPPLEMENTARY INFORMATION  
STATE COMPLIANCE



The public report burden for this information collection is estimated to average 380 hours annually.

<b>LOCAL HIGHWAY FINANCE REPORT</b>		City or County: City
		YEAR ENDING : December 2016
This Information From The Records Of - City of Sheridan	Prepared By: Phone:	Teresa Adler 303-762-2200

**I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE**

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

**II. RECEIPTS FOR ROAD AND STREET PURPOSES**

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A. Receipts from local sources:</b>		<b>A. Local highway disbursements:</b>	
1. Local highway-user taxes		1. Capital outlay (from page 2)	6,651,637
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	181,970
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	12,312
2. General fund appropriations	1,292,183	b. Snow and ice removal	14,739
3. Other local imposts (from page 2)	1,989,727	c. Other Street Lighting	153,129
4. Miscellaneous local receipts (from page 2)	0	d. Total (a. through c.)	180,179
5. Transfers from toll facilities		4. General administration & miscellaneous	
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	527,559
a. Bonds - Original Issues	20,018,860	6. Total (1 through 5)	7,541,346
b. Bonds - Refunding Issues		<b>B. Debt service on local obligations:</b>	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	20,018,860	a. Interest	458,497
7. Total (1 through 6)	23,300,770	b. Redemption	680,000
<b>B. Private Contributions</b>		c. Total (a. + b.)	1,138,497
<b>C. Receipts from State government</b> (from page 2)	2,131,173	2. Notes:	
<b>D. Receipts from Federal Government</b> (from page 2)	0	a. Interest	
<b>E. Total receipts (A.7 + B + C + D)</b>	25,431,943	b. Redemption	
		c. Total (a. + b.)	0
		3. Total (1.c + 2.c)	1,138,497
		<b>C. Payments to State for highways</b>	
		<b>D. Payments to toll facilities</b>	
		<b>E. Total disbursements (A.6 + B.3 + C + D)</b>	8,679,843

**IV. LOCAL HIGHWAY DEBT STATUS**

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
<b>A. Bonds (Total)</b>	0	17,980,000	680,000	17,300,000
1. Bonds (Refunding Portion)				
<b>B. Notes (Total)</b>				0

**V. LOCAL ROAD AND STREET FUND BALANCE**

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	0	25,431,943	8,679,843	16,752,100	(0)

Notes and Comments:

<b>LOCAL HIGHWAY FINANCE REPORT</b>	STATE:
	Colorado
	YEAR ENDING (mm/yy): December 2016

**II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A.3. Other local imposts:</b>		<b>A.4. Miscellaneous local receipts:</b>	
a. Property Taxes and Assessments	1,457,037	a. Interest on investments	
b. Other local imposts:		b. Traffic Fines & Penalties	
1. Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees		d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	
5. Specific Ownership &/or Other	532,690	g. Other Misc. Receipts	
6. Total (1. through 5.)	532,690	h. Other	
c. Total (a. + b.)	1,989,727	i. Total (a. through h.)	0
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
<b>C. Receipts from State Government</b>		<b>D. Receipts from Federal Government</b>	
1. Highway-user taxes	173,272	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	24,344	d. Federal Transit Admin	
d. Other (Specify) - DOLA Grant		e. U.S. Corps of Engineers	
e. Other (Specify) - CDOT Grant	1,933,557	f. Other Federal	
f. Total (a. through e.)	1,957,900	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	2,131,173	3. Total (1. + 2.g)	
			(Carry forward to page 1)

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL**

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
<b>A.1. Capital outlay:</b>			
a. Right-Of-Way Costs			0
b. Engineering Costs		677,249	677,249
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements		5,974,388	5,974,388
(3). System Preservation			0
(4). System Enhancement & Operation			0
(5). Total Construction (1) + (2) + (3) + (4)	0	5,974,388	5,974,388
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	6,651,637	6,651,637
			(Carry forward to page 1)

Notes and Comments:

OTHER SUPPLEMENTARY INFORMATION  
SEC RULE 15C2-12 SCHEDULES

**CITY OF SHERIDAN**  
**UNAUDITED**  
**CONTINUING DISCLOSURE**  
**December 31, 2016**

**TABLE II (Series 2016)**  
**History of City's Mill Levy**

<u>Levy/Collection Year</u>	<u>General Fund</u>	<u>Bond Account<sup>1</sup></u>	<u>Abatements</u>	<u>Total Mill Levy</u>
2011/2012	5.974	2.104	0.000	8.078
2012/2013	5.974	2.058	0.221	8.253
2013/2014	5.974	2.132	0.260	8.366
2014/2015	5.974	2.095	0.062	8.131
2015/2016	5.974	17.359	0.030	23.363

<sup>1</sup> A separate account used to pay the principal of and interest on the City's general obligation bonds.  
Source: Arapahoe County Assessor's Office

**TABLE III (Series 2016)**  
**Historical of City's Assessed Valuation**  
**UNAUDITED**

<u>Levy/Collection Year</u>	<u>Gross Assessed Valuation</u>	<u>Tax Increment Valuation<sup>1</sup></u>	<u>Net Assessed Valuation</u>	<u>Percent Change</u>
2011/2012	106,281,040	21,322,080	84,958,960	
2012/2013	104,919,130	20,846,920	84,072,210	-1.04%
2013/2014	104,139,740	21,047,883	83,091,857	-1.17%
2014/2015	105,273,990	21,253,215	84,020,775	1.12%
2015/2016	120,057,771	24,873,618	95,184,153	13.29%

<sup>1</sup> The City does not receive property revenue from incremental assessed valuation in excess of "base" valuation in property tax increment areas.  
Source: Arapahoe County Assessor's Office

**CITY OF SHERIDAN**  
**UNAUDITED**  
**CONTINUING DISCLOSURE**  
**December 31, 2016**

**TABLE V (Series 2016)**  
**Property Tax Collections for the City**

<u>Levy/Collection Year</u>	<u>Total Taxes Levied</u>	<u>Current Taxes Collected<sup>1</sup></u>	<u>Percent of Levy Collected</u>
2011/2012	686,298	671,093	98%
2012/2013	693,848	676,574	98%
2013/2014	695,147	695,799	100%
2014/2015	683,173	678,623	99%
2015/2016	2,223,787	2,201,717	99%

<sup>1</sup> Figures include current and delinquent tax collections, as well as penalties thereon.  
The Arapahoe County Treasurer fees have not been deducted/  
Source: The City of Sheridan

**CITY OF SHERIDAN**  
**UNAUDITED**  
**CONTINUING DISCLOSURE**  
**December 31, 2016**

**TABLE VIII (Series 2016)**  
**History of General Fund Revenues, Expenditures and Changes in Fund Balances**

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
<b>REVENUES</b>					
Taxes	\$ 4,696,409	\$ 4,819,078	\$ 5,575,877	\$ 5,568,786	\$ 5,904,050
Licenses	338,467	369,440	364,254	383,800	414,140
Intergovernmental	271,050	177,843	253,303	173,567	147,750
Charges for services	303,747	332,332	319,142	258,281	361,221
Fines and forfeitures	1,427,916	1,479,325	1,500,682	1,381,927	1,523,984
Investment Earnings	2,827	2,699	3,386	4,050	15,831
Other income	685,097	748,382	759,611	857,699	882,515
Total Revenues	<u>7,725,513</u>	<u>7,929,099</u>	<u>8,776,255</u>	<u>8,628,110</u>	<u>9,249,491</u>
<b>EXPENDITURES</b>					
General government					
General government	398,095	375,277	385,504	429,464	412,990
City Clerk	107,652	108,115	110,721	123,606	142,143
Victims advocate	74,750	71,865	72,106	74,700	72,701
Municipal court	211,338	212,954	215,514	234,370	260,820
Legislative	198,202	173,704	159,844	219,296	179,683
Public Safety					
Police	3,374,365	3,621,730	3,715,433	3,894,439	4,024,519
Fire	1,900,163	1,876,992	1,898,800	1,917,792	1,956,145
Public works	550,674	638,459	642,212	656,855	661,282
Community Development	350,085	276,509	322,732	421,235	465,055
Non-departmental	371,520	350,902	407,654	375,932	373,055
Capital Equipment and Projects	30,594	-	105,890	-	-
Debt Service	383,054	377,669	178,301	174,122	176,950
Total Expenditures	<u>7,950,492</u>	<u>8,084,176</u>	<u>8,214,711</u>	<u>8,521,811</u>	<u>8,725,343</u>
Excess (Deficiency) of revenues over (under) expenditures	(224,979)	(155,077)	561,544	106,299	524,148
Other financing sources (uses)					
Debt proceeds	200,000	200,000	-	-	-
Transfers in	741,789	848,106	828,792	890,928	916,572
Transfers out	(900,000)	(525,264)	(476,090)	(609,392)	(702,191)
Sale of assets	2,500	18,900	-	-	-
Total	<u>44,289</u>	<u>541,742</u>	<u>352,702</u>	<u>281,536</u>	<u>214,381</u>
Changes in fund balance	(180,690)	386,665	914,246	387,835	738,529
Beginning fund balance	<u>1,162,105</u>	<u>981,415</u>	<u>1,368,080</u>	<u>2,282,326</u>	<u>2,670,161</u>
Ending Fund balance	<u>\$ 981,415</u>	<u>\$ 1,368,080</u>	<u>\$ 2,282,326</u>	<u>\$ 2,670,161</u>	<u>\$ 3,408,690</u>

Source: City's audited financial statements for years ended December 31, 2012 - 2016